Donner Memorial State Park



GENERAL PLAN and ENVIRONMENTAL IMPACT REPORT Volume 2 of 2

Final Environmental Impact Report
Responses to Comments

Approved by the State Park and Recreation Commission April 5, 2003



VOLUME 2

This is Volume 2 (of 2) of the Final General Plan/EIR for Donner Memorial State Park. It contains the Comments and Responses (comments received during CEQA public review of the General Plan and California State Parks (CSP) responses to those comments); and the Notice of Determination (as filed with the Governor's Office of Planning and Research), documenting the completion of the CEQA compliance requirements for this project. **Volume 1** of the Final General Plan/EIR for Donner Memorial State Park contains the Summary of Existing Conditions; Goals and Guidelines for park development and use; Environmental Analysis (in compliance with Article 9 and Article 11, Section 15166 of the California Environmental Quality Act); and Maps, References and Appendices relating to the General Plan. Together, these two volumes constitute the Final General Plan/EIR for Donner Memorial State Park.

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GENERAL PLANNING INFORMATION

If you would like more information about the general planning process used by the Department or have questions about specific general plans, contact:

General Planning Section California State Parks P.O. Box 942896 Sacramento, CA 94296 - 0001

FINAL ENVIRONMENTAL IMPACT REPORT Responses to Comments

for the

DONNER MEMORIAL STATE PARK GENERAL PLAN

(Volume 2 of 2)



Lead Agency

State of California
CALIFORNIA STATE PARKS
Acquisition and Development Division
Northern Service Center
One Capitol Mall – Suite 500
Sacramento, California 95814

Circulated for Public Review, August 9 – September 23, 2002

State Clearinghouse # 2001102069

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I. INTRODUCTION

Final Environmental Impact Report

This document, Volume 2 of 2 of the Donner Memorial State Park General Plan, together with the General Plan, Volume 1 of 2, constitutes the Final EIR as complete and adequate under the California Environmental Quality Act (CEQA). Volume 1 contains an Environmental Analysis of the potential environmental impacts of the proposals contained in the General Plan. The General Plan/Final EIR was approved on April 5, 2003 by the State Park and Recreation Commission, and the Notice of Determination filed April 8, 2003, with the determination that the project will not have a significant effect on the environment.

This report has been prepared to respond to comments submitted on the August 2002 Preliminary General Plan/Draft Environmental Impact Report for Donner Memorial State Park. The Draft EIR identified the potential environmental consequences associated with implementation of the Preliminary General Plan.

This document, Volume 2, responds to comments on the Preliminary General Plan/Draft EIR and makes revisions, as necessary, in response to these comments or to clarify any previous errors, omissions, or misinterpretations of material in the plan.

Environmental Review Process

California State Parks (CSP) is the lead agency for preparation of the General Plan. Lead agencies are required to consult with other public agencies having jurisdiction over a proposed project, and to provide the general public with an opportunity to comment on the Draft EIR.

In accordance with the Public Resources Code, Section 21091 and State CEQA Guidelines, Section 15105, the Preliminary General Plan/Draft EIR for Donner Memorial State Park was circulated for a 45-day public review and comment period. During this review period, public agencies, private groups and associations, and individuals were provided the opportunity to review and comment on the contents of the document, including the evaluation of potential project-related environmental impacts and proposed mitigation.

The public was advised of the availability of the Preliminary General Plan/Draft EIR through public notices, a newsletter, and notification on the State Parks web site. Public notices were posted in the following local newspapers: Auburn Journal, Sierra Sun, Tahoe Daily Tribune, and The Union. Copies of the Preliminary General Plan/Draft EIR were also available for review at the following locations: California State Parks - Northern Service Center, California State Parks – Sierra District Headquarters, Donner Memorial State Park, Madelyn Helling Main Library, Truckee Branch Library, Auburn-Placer County Main Library, Tahoe City-Placer County Branch Library, and Kings Beach-Placer County Branch Library.

The mandated 45-day public review and comment period ended on September 23, 2002. Copies of all written comments received on the Preliminary General Plan/Draft EIR during the comment period are contained in this report.

Lead Agency: California State Parks

State Clearinghouse: #2001102069

II. CEQA DOCUMENTS

NOTICE OF PREPARATION

DONNER MEMORIAL STATE PARK

GENERAL PLAN

DRAFT ENVIRONMENTAL IMPACT REPORT

The California Department of Parks and Recreation is preparing a Draft Environmental Impact Report for the General Plan for Donner Memorial State Park. The Department of Parks and Recreation is the lead agency pursuant to the California Environmental Quality Act and pursuant to Section 15082 (CCR) of the State EIR guidelines and has prepared the Notice of Preparation. Your agency's comments are requested in connection with the scope and content of the environmental information germane to your agency's statutory responsibilities in connection with the proposed project. Your agency may need to use the EIR prepared by our agency when considering your permit or other approval for the project.

The project description, possible environmental impacts, and map are attached.

Your response must be sent to the address below not later than thirty (30) days after the receipt of this notice. We would appreciate the name of a contact person in your agency. If you have any questions, please call Ellen Wagner at (916) 445-8929.

Ellen Wagner Northern Service Center Department of Parks and Recreation One Capitol Mall, Suite 500 Sacramento, CA 95814 (916) 445-8929

PROJECT DESCRIPTION

The general plan will provide a long-term outline and guidelines for future proposed facilities, land use, resource policies, and management, operation, interpretation, and concession operations at Donner Memorial State Park. Specific development proposals or management plans are not part of the general plan. This general plan and draft environmental impact report is the first tier of environmental analysis. Future implementation of general plan proposals will occur in phases as funding becomes available, and these proposals will be subject to additional (tiered) environmental review.

The general plan will be based upon the park's Declaration of Purpose and Vision, which will provide a context and direction for future park management and planning. The plan will consider project alternatives and will recommend further studies for future development projects. The general plan will evaluate potential alternative locations for a museum and visitor center: a) renovation/expansion of the existing museum; b) construction of a new museum at an alternate site within the park; and c) a new museum on an adjacent 100-acre parcel which would be donated to the Department of Parks and Recreation. The general plan will also examine existing traffic issues and parking options within the existing core use area.

POSSIBLE IMPACTS

There may be potential adverse impacts to soils, water quality and flows, wildlife, esthetics, cultural resources, vegetation, and recreational opportunities. There may be a change in traffic patterns.

INITIAL STUDY CHECKLIST GENERAL PLAN DONNER MEMORIAL STATE PARK

LAND USE AND PLANNING Would the proposal:

| | | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|----|--|--------------------------------------|---|------------------------------------|-----------|
| 1. | Conflict with general plan designation and zoning? | θ | θ | θ | ν |
| 2. | Conflict with applicable environmental plans or policies adopted by agencies with jurisdiction over the project? | θ | θ | θ | ν |
| 3. | Compatible with existing land use in the vicinity? | θ | θ | θ | ν |
| 4. | Affect agricultural resources or operations? | θ | θ | θ | ν |
| 5. | Disrupt or divide the physical arrangement of an established community (including low-income or minority community)? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: This effort will produce a General Plan for this park that will provide guidelines for future land use and development. This plan and draft environmental impact report is the first tier of environmental analysis. Future implementation of General Plan proposals will occur in phases as funding becomes available, and these proposals will be subject to additional (tiered) environmental review.

MITIGATION: None required.

POPULATION AND HOUSING Would the proposal:

| | | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|----|--|--------------------------------------|---|------------------------------------|-----------|
| 6. | Cumulatively exceed official regional or local population projections? | θ | θ | θ | ν |
| 7. | Induce substantial growth in an area either directly or indirectly? | θ | θ | θ | ν |
| 8. | Displace existing housing, especially affordable housing? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: The impact of this plan on population and housing requirements would be minimal. Future implementation of General Plan proposals will occur in phases as funding becomes available, and these proposals will be subject to additional (tiered) environmental review.

MITIGATION: None required.

GEOLOGIC PROBLEMS Would the project result in or expose people to substantial impacts involving:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 9. Fault rupture? | θ | θ | θ | ν |
| 10. Seismic ground shaking? | θ | θ | θ | ν |
| 11. Seismic ground failure? | θ | θ | θ | ν |
| 12. Seiche, tsunamis, volcanic hazard? | θ | θ | θ | ν |
| 13. Landslides or mudflows? | θ | θ | θ | ν |
| 14. Erosion, changes in topography or unstable soil conditions from excavations, grading, or fill? | θ | θ | ν | θ |
| 15. Subsidence of land? | θ | θ | θ | ν |
| 16. Expansive soils? | θ | θ | θ | ν |
| 17. Unique geologic or physical features? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: During future construction projects there may be temporary erosion, etc. This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

WATER Would the proposal result in:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 18. Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff? | θ | θ | ν | θ |
| 19. Exposure of people or property to water related hazards such as flooding? | θ | θ | θ | ν |
| Discharge into surface waters or other alteration of surface water quality (e.g. temperature, dissolved oxygen or turbidity) | θ | θ | θ | ν |
| 21. Changes in the amount of surface water in any water body? | θ | θ | θ | ν |
| 22. Changes in the currents, or course or direction of water movements? | θ | θ | θ | ν |
| 23. Changes in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations or through substantial loss of groundwater recharge capability? | θ | θ | θ | ν |
| 24. Altered direction or rate of flow of groundwater? | θ | θ | θ | ν |
| 25. Impacts to groundwater quality? | θ | θ | θ | ν |
| 26. Substantial reduction in the amount of groundwater otherwise available for public water supply? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Projects resulting from this planning process may include minor increases in total hard surface area. This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

AIR QUALITY Would the proposal:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|---|--------------------------------------|---|------------------------------------|-----------|
| 27. Violate any air quality standard or contribute to an existing or projected air quality violation? | θ | θ | θ | ν |
| 28. Expose sensitive receptors to pollutants? | θ | θ | θ | ν |
| 29. Alter air movement, moisture, or temperature, or cause any change in climate? | θ | θ | θ | ν |
| 30. Create objectionable odors? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

TRANSPORTATION/CIRCULATION Would the proposal result in:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 31. Increased vehicle trips or congestion? | θ | θ | ν | θ |
| 32. Hazards to safety from design features (curves, dangerous intersections) or incompatible uses (e.g. farm equipment)? | θ | θ | θ | ν |
| 33. Inadequate emergency access or access to nearby areas? | θ | θ | θ | ν |
| 34. Insufficient parking capacity onsite or offsite? | θ | θ | θ | ν |
| 35. Hazards or barriers for bicyclists or pedestrians? | θ | θ | θ | ν |
| 36. Conflicts with adopted policies supporting alternative transportation (e.g. bus turnouts, bicycle racks)? | θ | θ | θ | ν |
| 37. Rail, waterborne, or air traffic impacts? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Enhanced future facilities may result in increased visitor use. This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

BIOLOGICAL RESOURCES Would the proposal result in impacts to:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 38. Endangered, threatened, or rare species or their habitats? | θ | θ | ν | θ |
| 39. Locally designated species (e.g. heritage trees)? | θ | θ | θ | ν |
| 40. Locally designated natural communities (e.g. oak forest, coastal habitat)? | θ | θ | θ | ν |

| 41. Wetland habitat (marsh, riparian, and vernal pool)? | θ | θ | θ | ν |
|---|---|---|---|---|
| 42. Wildlife dispersal or migration corridors? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Plan proposals for facilities locations may indicate impacts on above species/ habitats. This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

ENERGY AND MINERAL RESOURCES Would the proposal:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 43. Conflict with adopted energy conservation plans? | θ | θ | θ | ν |
| 44. Use non-renewable resources in a wasteful and inefficient manner? | θ | θ | θ | ν |
| 45. Result in the loss of availability of a known mineral resource that would be of future value to the region and residents of the state? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: This project is a General Plan, with a tiered approach to environmental review. Future projects will be subject to further, more detailed review.

MITIGATION: None required.

HAZARDS Would the project involve:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|---|--------------------------------------|---|------------------------------------|-----------|
| 46. A risk of accidental explosion or release of hazardous substances (including but not limited to oils, pesticides, chemicals, or radiation)? | θ | θ | θ | ν |
| 47. Possible interference with an emergency response plan? | θ | θ | θ | ν |
| 48. The creation of any health hazard or potential health hazard? | θ | θ | θ | ν |
| 49. Exposure of people to existing sources of health hazards? | θ | θ | ν | θ |
| 50. Increase fire hazard in areas with flammable brush, grass or trees? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Donner Memorial State Park will increase in size during the planning process, with the new lands offering potential exposure of the public to existing sites containing potentially hazardous materials associated with the local railroad route. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

PUBLIC SERVICES Would the proposal have an effect on or result in a need for new or altered government services in any of the following areas:

| , | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 51. Fire protection? | θ | θ | θ | ν |
| 52. Police protection? | θ | θ | θ | ν |
| 53. Schools? | θ | θ | θ | ν |
| 54. Maintenance of public facilities, including roads? | θ | θ | ν | θ |

SOURCES:

EXPLANATION OF ANSWERS: The plan may recommend a different entry point for Donner Memorial State Park off Highway 40, and entry may be routed over an existing city or county road. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

UTILITIES AND SERVICES SYSTEMS Would the proposal result in the need for new systems or supplies, or substantial alteration to the following utilities:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 55. Power or natural gas? | θ | θ | ν | θ |
| 57. Local or regional water treatment or distribution facilities | θ | θ | ν | θ |
| 58. Sewer or septic tanks? | θ | θ | ν | θ |
| 59. Storm water storage or drainage? | θ | θ | ν | θ |
| 60. Solid waste disposal? | θ | θ | ν | θ |
| 61. Local or regional water supplies? | θ | θ | ν | θ |

SOURCES:

EXPLANATION OF ANSWERS: The plan may recommend a new site for the museum/ visitor center for the park. In any case the new building will be larger than the existing building, with attendant increases in sizes of utility components. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

NOISE Would the proposal result in:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 62. An increase in existing noise levels? | θ | θ | ν | θ |
| 63. Exposure of people to severe noise levels? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Depending on the location of the new visitor center, the semi-rural setting of the project area allows for relatively low noise levels in the vicinity of the project site. Noise levels would be increased by the operation of construction equipment during future construction projects. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|---|--------------------------------------|---|------------------------------------|-----------|
| ESTHETICS Would the proposal: | | | | |
| 64. Affect a scenic vista or scenic highway? | θ | θ | ν | θ |
| 65. Have a demonstrable negative esthetic effect? | θ | θ | ν | θ |
| 66. Create light or glare? | θ | θ | ν | θ |

SOURCES:

EXPLANATION OF ANSWERS: The visual impact of any new development is dependent on the expectation of the viewer. The proposed facilities and improvements would be common to park areas and would not be considered intrusive. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

CULTURAL RESOURCES Would the proposal:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 67. Disturb paleontological resources? | ν | θ | θ | θ |
| 68. Disturb archeological or historical resources? | ν | θ | θ | θ |
| 69. Have the potential to cause physical change which would affect unique cultural values? | ν | θ | θ | θ |
| 70. Restrict existing religious or sacred uses within the potential impact area? | θ | θ | θ | ν |

SOURCES:

EXPLANATION OF ANSWERS: Donner Memorial State Park contains significant cultural resources. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

RECREATION Would the proposal:

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| 71. Adversely affect recreational resources? | θ | θ | ν | θ |

SOURCES:

EXPLANATION OF ANSWERS: Plan recommendations may affect existing recreational use patterns by proposing new facilities in existing day use areas, etc. Any future facilities projects will be subject to additional environmental review.

MITIGATION: None required.

MANDATORY FINDINGS OF SIGNIFICANCE

| | Potentially Significant Impact | Potentially Significant Unless Mitigated | Less than Significant Impact | No Impact |
|--|--------------------------------------|---|------------------------------------|-----------|
| Does the project have the potential to degrade the environment, substantially reduce habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory. | v ory? | θ | θ | θ |
| Does the project have the potential to achieve short-term, to the disadvantage of long term environmental, goals? | θ | θ | θ | ν |
| Does the project have impacts that are individually limited, but cumulatively considerable? | θ | θ | θ | ν |
| Does the project have environmental effects which will cause substantive adverse effects on human beings, either directly or indirectly? | θ | θ | θ | ν |

PRELIMINARY DETERMINATION

On the basis of the Initial Study:

- θ I find that the proposed project could not have an adverse effect on the environment. A NEGATIVE DECLARATION will be prepared.
- θ I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect because the mitigation measures described will be required. A NEGATIVE DECLARATION will be prepared.
- y I find the proposed project will have a significant effect on the environment. An ENVIRONMENTAL IMPACT REPORT will be prepared.

DATE: Oct. 9, 2001

PREPARER:
Gudrun Baxter
Northern Service Center
California Department of Parks and Recreation

NOTICE OF AVAILABILITY

PRELIMINARY GENERAL PLAN/DRAFT ENVIRONMENTAL IMPACT REPORT FOR DONNER MEMORIAL STATE PARK (SCH #2001102069)

ON AUGUST 9, 2002 THE DEPARTMENT OF PARKS AND RECREATION RELEASED FOR PUBLIC REVIEW A PRELIMINARY GENERAL PLAN/DRAFT ENVIRONMENTAL IMPACT REPORT FOR DONNER MEMORIAL STATE PARK. THIS NOTICE SERVES TO INFORM THE PUBLIC AND INTERESTED AGENCIES THAT THE DOCUMENT IS AVAILABLE FOR REVIEW AND COMMENT.

LEAD AGENCY: CALIFORNIA DEPARTMENT OF PARKS AND RECREATION

PROJECT LOCATION: DONNER MEMORIAL STATE PARK, NEVADA COUNTY, CA

DESCRIPTION OF THE PROPOSED PROJECT: THE PLAN OUTLINES PROPOSED LONG-TERM MANAGEMENT, DEVELOPMENT, AND OPERATIONS FOR THE PARK.

SIGNIFICANT ENVIRONMENTAL EFFECTS: POTENTIALLY SIGNIFICANT IMPACTS INCLUDE THOSE COMMONLY ASSOCIATED WITH FACILITY DEVELOPMENT AND VISITOR USE. POTENTIAL ADVERSE IMPACTS IDENTIFIED INCLUDE DISTURBANCE TO OR LOSS OF NATURAL AND CULTURAL RESOURCES, DEGRADATION OF WATER QUALITY, AND IMPACTS TO VISUAL RESOURCES.

PUBLIC REVIEW PERIOD: THE PRELIMINARY GENERAL PLAN/DRAFT EIR IS BEING CIRCULATED FOR PUBLIC REVIEW AND COMMENT FOR A PERIOD OF 45 DAYS. WRITTEN COMMENTS MUST BE SUBMITTED NO LATER THAN SEPTEMBER 23, 2002 TO THE FOLLOWING ADDRESS:

CALIFORNIA STATE PARKS
NORTHERN SERVICE CENTER
ATTN: GUDRUN BAXTER
P.O. BOX 942896
SACRAMENTO, CA 94296-0001

COPIES OF THE PRELIMINARY GENERAL PLAN/DRAFT EIR MAY BE REVIEWED AT THE FOLLOWING CALIFORNIA STATE PARKS LOCATIONS DURING NORMAL BUSINESS HOURS:

Donner Memorial State Park 12593 Donner Pass Road, Truckee

Sierra District 7360 West Lake Blvd., Tahoma

Northern Service Center One Capitol Mall, Suite 410, Sacramento

Review copies are also available at the following libraries:

Madelyn Helling Main Library 980 Helling Way, Nevada City Truckee Branch Library 10031 Levone Ave., Truckee

Auburn-Placer County Main Library 350 Nevada Street, Auburn

Tahoe City-Placer County Branch Library 740 N. Lake Blvd., Tahoe City

Kings Beach-Placer County Branch Library 301 Secline Drive, Kings Beach

NOTICE OF COMPLETION

SCH # 2001102069

Project Title: Donner Memorial State Park General Plan

Lead Agency:Department of Parks and RecreationContact Person:Ellen WagnerStreet Address:One Capitol Mall, Suite 500Phone:(916) 445-8929

City: Sacramento Zip: 95814 County: Sacramento

Project Location

County: Nevada City/Nearest Community: Truckee

Cross Streets: Interstate 80/ Hwy. 40 (Old Donner Pass Rd.) Total Acres: 1029.85

Assessor's Parcel No. Section various Twp. 17N Range 15/16 Base 16East MDBM

Within 2 Miles: State Hwy #: 80,89 Waterways: Donner Creek, Cold Creek, Donner Lake

Airports: Truckee-Tahoe Railways: Union Pacific Railroad Schools: Tahoe Truckee High School

Document Type

CEQA: θ NOPNEPA: θ NOIOTHER: θ Final Document θ Negative Declaration θ EA θ Joint Document

 ν Draft EIR θ Draft EIS θ Other:

θ Supplemental/Subsequent θ FONSI

Action

 θ General Plan Amendment θ Concession Development θ OHV Grant

 θ Area Development Plan θ Coastal Permit

θ Management Plan θ Other:

Development Type

 θ Campground θ Historical Structure θ Administrative Area

θ Day Use Area θ Utilities/Infrastructure

 θ Roads/Parking Areas θ Trails θ Other:

Projects Issues Discussed in Document

ν Esthetics
 θ Agriculture
 ν Flood Plain/Flooding
 θ Schools/Universities
 ν Water Quality
 ν Water Supply/Groundwater

ν Air Quality
 ν Geologic/Seismic
 ν Sewer Capacity
 ν Wetland/Riparian
 ν Archeology/History
 θ Minerals
 ν Soil Erosion/Grading
 ν Wildlife

 θ Coastal Zone v Noise θ Solid Waste v Growth Inducement

ν Drainage ν Population/Housing ν Toxics/Hazardous Materials ν Land Use

 θ Economics/Jobs ν Public Services/Facilities ν Traffic/Circulation ν Cumulative Effects θ Fiscal ν Recreation/Parks ν Vegetation θ Other:

Present Land Use/Zoning/General Plan Use

Donner Memorial State Park/Recreation

Project Description

The general plan provides long-term guidelines, directions, and goals for the operation, development, management, interpretation and resource management for this state park.

NOTICE OF DETERMINATION

TO: State Clearinghouse
Office of Planning and Research
1400 Tenth Street, Room 222
P.O. Box 3044
Sacramento, California 95812-3044

FROM: Department of Parks and Recreation 1416 9th Street P.O. Box 942896 Sacramento, California 94296-0001

SUBJECT: Filing of the Notice of Determination in compliance with Section 21108 of the Public Resources Code.

Project Title: Donner Memorial State Park General Plan

State Clearinghouse Number: #2001102069

Contact Person: Ellen Wagner

Phone Number: 916-445-8929

Project Location: Donner Memorial State Park, Nevada County

Project Description: General Plan for the development, operation, management, and interpretation of Donner Memorial State Park

The California Department of Parks and Recreation has approved this project on April 5, 2003, and has made the following determinations:

- The project will not have a significant effect on the environment.
 The project will have a significant effect on the environment.
- A Final Negative Declaration was prepared and adopted, pursuant to the provisions of the California Environmental Quality Act (CEQA).
 - A Final Environmental Impact Report has been completed in compliance with CEQA, and has been presented to the decision-making body of this Department for its independent review and consideration of the information, prior to approval of the project.
- 4. A Statement of Overriding Considerations was was not adopted for this project.
- 5. Findings \(\subseteq \text{were not made on environmental effects of the project.} \)

The EIR or Negative Declaration and record of project approval may be examined at the California Department of Parks and Recreation, Northern Service Center, located at One Capitol Mall, Suite 500, Sacramento, California 95814.

APR - 8 2003

PARTEICLE FOR PHING HOUSE

Bill B. Berry, Jr.

Deputy Director, Park Operations

Date

III. LIST OF COMMENTING AGENCIES, ORGANIZATIONS, AND PERSONS

Written comments from the following list were submitted to California State Parks (CSP) during the public review period on the Preliminary General Plan/Draft EIR. The comments are grouped by the affiliation of the commenting entity as follows: federal, state, regional, and local agencies, organizations, and individuals. (See Section V for copies of the letters.)

Federal, State, Regional, and Local Agencies

California Department of Transportation, District 3
California Regional Water Quality Control Board, Lahontan Region
County of Nevada
Town of Truckee, Community Development Department

Organizations

Action Coalition of Equestrians
California Association of Business, Property and Resource Owners
California Equestrian Trails and Lands Coalition
Castle-to-Martis Horse Trails Committee
Disabled Equestrians Organization
Mother Lode Arabian Horse Association
Mounted Patrol San Mateo County
Truckee Donner Land Trust

Individuals

Comments related to Equestrian issues:

Carla M. Ambriz Jeri Ayers-Scott J. Berkey

Karl Boeger Kathleen Boeger

Steve Braff

Betsy Braun
Spencer Scott Br

Spencer Scott Brown

Christine F. Cooper

Michele Dallam

Pat Dallam

Dan Dawson

Rick DeBenedetti

Michele Desiano

Mary Everett

Nancy Frank

Janice Frazier

Mr. and Mrs. Larry Glenn

Katie Guilliat

Janet B. Heimann

Catherine Kauer and Mark Hofmann

Sarah Konst

Jennifer Kurtzhall

B. J. Lingel

William Lorber

Melinda Lunn

Jean M. Machado

Cliff McDonald

Ernst O. Meissner

Wanda Moore

Sherry Moura

Carrie Nagy

Michael Peckham

Teri Personeni

Linda Potter

Michael Powers

Sharon Roseme

Ann Rubenstein

Connie Schurr

Lynnette Rollins

Michele Roush Shaw, DVM

Mr. and Mrs. P. Shewell

Candi and Larry Suddjian

Mrs. Robert Suhr

Laurie Sweenev

Casey J. Terribilini, D.C., AFICC

Jean Terry

Marilynn Terstegge

Linda Thomason

Victoria L. Thompson

Bill and Leslie Wraith III

James G. Yates

Comments from Teichert Aggregates:

Mike Isle

IV. CALIFORNIA STATE PARKS RESPONSES TO COMMENTS AND RECOMMENDED CHANGES TO THE GENERAL PLAN

This section contains a complete set of California State Parks responses to the comments received during the CEQA public comment period for the Donner Memorial State Park Preliminary General Plan/Draft EIR. The responses include changes to the General Plan text and maps approved by the State Park and Recreation Commission. The responses are numbered to correspond to numbers annotated in the margins of the comment letters (see Section V).

The section also includes California State Parks staff-directed changes that cover editorial clarifications and minor revisions to the plan language to emphasize or clarify points or issues of interest.

Responses to Public Comments and Changes to the General Plan

The following are responses the Department provided for comments received on the Donner Memorial State Park Preliminary General Plan/Draft EIR during the CEQA public comment period, from August 9, 2002 to September 23, 2002.

(CSP RESPONSES TO COMMENTS RECEIVED FROM CALTRANS)

1. The issues raised are not environmental, but pertain to operational issues concerning traffic patterns, signage, controls, etc. These matters will be considered at the time of specific project development when project design will be closely coordinated with Caltrans with regard to road and traffic matters.

The General Plan is a first tier environmental review document that sets up general "zones" of authorized activities and future development at the park, but does not site or approve the specific projects that will be considered at a later time. Potential adverse impacts associated with specific projects proposed within any particular area cannot be reasonably determined during the General Plan phase of park development; attempts to analyze and mitigate potential impacts from hypothetical projects would be speculative and could overlook significant impacts that would be obvious during subsequent project definition and design phases.

The Preliminary General Plan/Draft EIR (PGP/DEIR) generally discusses the possible impacts of future development as authorized by the General Plan and commits the Department to two general concepts: 1) to follow the management objectives and policies in the General Plan that are adopted to guide the development in a way that will avoid or mitigate impacts, and 2) to perform more detailed project analysis, including environmental analysis, prior to final decision and approval of those projects. These project-specific CEQA documents will be able to provide more detailed analysis of potential resource impacts and mitigation measures, including requirements for monitoring and success criteria (where applicable).

This tiered approach to programmatic or general planning is clearly authorized by CEQA and has been reviewed and approved in a number of court cases. The courts have ruled that an EIR is required for a general or "master" plan, but as there are no specific development projects proposed in such a plan to analyze for environmental effects, there is a reduced requirement, under CEQA guidelines, for a detailed level of specificity in the EIR.

All future projects for the park will go through an environmental review process that includes opportunities for public input. More information about the environmental review process is available at:

<u>http://www.opr.ca.gov/clearinghouse/Environmental.shtml</u>, or you may contact the local State Park District office.

- 2. On page 141 of the Environmental Analysis section of the Preliminary General Plan/Draft EIR, a potential increase in visitation following development of the plan's key proposals is acknowledged, and a statement made that adverse environmental impacts from this increase be avoided through improvements to existing facilities and development of new facilities. As part of a potential future planning process to build a new museum/visitor center for the park, site-specific evaluations, including traffic analysis, will be undertaken that will detail current and projected use patterns and traffic levels. If potential adverse impacts are indicated, appropriate mitigation will be developed to avoid or substantially lessen the impacts to less than significant levels.
- 3. Caltrans was notified of our public workshop held at the park on May 30, 2002, where State Parks staff explained the planning process and presented planning alternatives for public comment. See Response #1 for an explanation of the first tier environmental review requirements for this Preliminary General Plan/Draft EIR. Further environmental and other documentation, including traffic analysis, will be conducted at the time a new museum/visitor center is proposed for development; Caltrans will be notified at that time for input and review.

(CSP RESPONSES TO COMMENTS RECEIVED FROM THE REGIONAL WATER QUALITY CONTROL BOARD – LAHONTAN REGION)

4. The Department recognizes the importance of water quality protection in the Truckee Basin. This Preliminary General Plan/Draft Environmental Impact Report (page 130, Water Quality Impacts, Mitigation, paragraph 1) explicitly states that the "Department will comply with all applicable water quality control standards for the Truckee River Hydrologic Unit as contained in the Water Quality Control Plan for the Lahontan Region (Basin Plan)." The plan identifies appropriate best management practices, including BMPs for the Lahontan Region as developed by the U.S. Forest Service and the Tahoe Regional Planning Agency, as one of a number of measures that the park will utilize to comply with these water quality control standards (see page 130, Mitigation, paragraph 2). Specific BMPs, as well as calculations relating to water quality treatments, will be determined as part of project-specific planning when detailed projects, project impacts, and potential mitigation are defined.

The plan (page 84) also proposes development of a Watershed Management Plan that would identify water quality objectives, negative impacts to water quality, and management actions to minimize and prevent impacts from visitor use, park maintenance, and development activities.

Please refer to Response #1 for a more complete discussion of the scope of this first tier environmental review document.

5. The Draft EIR describes the proposed project features, potential impacts, and potential mitigation at an appropriate level of detail for a General Plan level EIR. The discussion of project-specific source control measures and treatment measures are not appropriate in this first tier CEQA document. These mitigation

- elements would be discussed in future site-specific project impact and mitigation documents. Please see Response #4.
- 6. A temporary and permanent Best Management Practices maintenance plan will, as appropriate, be included in future environmental analysis and potential mitigation when project-specific impacts have been determined. Please see pages 84-85 in the Plan Section for a park-wide guideline referencing the development of Best Management Practices for any future park project, and page 130 of the Environmental Review section for a discussion regarding compliance with the Lahontan Regional Water Quality Control Board's water quality control standards and project requirements. Please see Response #1 for a complete discussion of the scope of this first tier environmental document.
- 7. The Department recognizes the importance of identifying potential impacts related to snow removal and storage, and deicing procedures (see page 130, Water Quality Resources, paragraph 3). Potential impacts from snow removal and storage and deicing procedures will be evaluated during site-specific project planning and development. Please refer to Response #1 for a discussion of this first tier environmental review document.
- 8. Page 129, Water Quality Resources, Discussion, paragraph 4 identifies, as requested, the surface waters within the park that are susceptible to water quality impacts. Surveys to identify surface waters (including rivers, streams, drainage swales, wetlands, springs, etc.) will be conducted as part of site-specific planning. Page 131 of the Environmental Analysis discusses potential mitigation for construction impacts to water quality, as well as developing improvements to the existing interpretive program in order to "educate the public on ways to improve and maintain water quality, including information on the water quality impacts of recreation."
- 9. Please see Appendix F of the document for a listing of agencies that would affect future planning and construction processes, including The U.S, Army Corps of Engineers. The Department will follow all applicable regulations with regard to water quality and disturbance to any surface waters, including wetlands and flood plain areas.
- 10. The Department is aware of the prohibition areas relating to surface waters and 100-year flood plain areas. The General Plan includes guidelines for water quality (p. 84) that indicate the Department will comply with all water quality protection standards available in the Water Quality Control Plan for the Lahontan Region. Environmental analysis of future site-specific projects will discuss compliance with the prohibitions or how any proposed disturbance will satisfy the exemption criteria specified in the Basin Plan. This level of detail is not appropriate for this first tier CEQA document. More detailed descriptions of future recreational, operational, and maintenance activities and future facilities will be provided as part of subsequent CEQA review for specific projects and management plans. Please

- refer to Response #1 for a discussion of the scope of this first tier environmental review document.
- 11. The Regional Board has requested the identification of project-specific impacts and potential mitigation. As previously stated, this is a first tier environmental review document that offers a direction for park management, but does not provide details of specific park facilities or development. Tiering of the environmental process allows State Parks to conduct preliminary environmental analyses of planning concepts at the general planning stage, followed by a more detailed examination of actual development projects in subsequent environmental review documents. The Environmental Analysis section of this document identifies potential impacts and mitigation associated with proposed future activities, facilities, and plan development at a level appropriate with the scope of this first tier document. Please refer to Response #1 for more discussion of the scope of this first tier environmental review document.

(CSP RESPONSES TO COMMENTS RECEIVED FROM NEVADA COUNTY)

12. Please contact the Sierra District for more information on the Roads and Trails Plan for the park.

(CSP RESPONSES TO COMMENTS RECEIVED FROM THE TOWN OF TRUCKEE)

13. See Response #1. The commentor requested that the Draft EIR provide policies to address drainage and water quality to ensure that "policies are in place before a Watershed Management Plan is adopted." The Preliminary General Plan/Draft EIR (pages 84-85) contains a number of water quality goals and guidelines, including adherence to the water quality protection standards and control measures available in the Water Quality Control Plan for the Lahontan Region and development of best management practices for erosion control and surface runoff. For future developments with ground disturbance greater than one acre, a Storm Water Pollution Prevention Plan will also be produced for applicable projects as required by the Regional Water Quality Control Board. This requirement will go into effect in March 2003.

In addition, the Preliminary General Plan/Draft EIR (page 130) states that "the Department will comply with all applicable water quality control standards for the Truckee River Hydrologic Unit as contained in the Water Quality Control Plan for the Lahontan Region (Basin Plan)." Site-specific mitigation measures, appropriate best management practices, and the implementation of park guidelines will ensure compliance of this mitigation measure.

The Watershed Management Plan proposed in the Preliminary General Plan/Draft EIR will identify surface and groundwater quality objectives, existing negative impacts to water quality, and establish policies and management actions to minimize and prevent impacts to water quality from visitor use, park maintenance, and development.

- 14. Existing noise sources in and adjacent to the park are discussed in the Plan on page 47. The existing major noise sources in the area are created by the freeway, railroad, power boats, and personal watercraft users. Potential noise impacts from proposed future developments in the park are discussed in the Environmental Analysis section on page 143. Increased noise levels may occur during normal park operations due to normal visitor use and traffic. Construction equipment and operations may produce temporary increases in noise levels. The plan proposes timing constraints to avoid negative impacts to park visitors, adjacent land users, and wildlife. Potential noise impacts would be further evaluated as part of future site-specific planning. Please see Response #1 regarding the purpose and goals of this first tier environmental review document.
- 15. The General Plan proposes a number of circulation improvements that are intended to reduce current traffic congestion, thus reducing the probability of carbon monoxide hot spots. These improvements (discussed on pages 47-49 and page 141) include a new entrance road design, separate bus parking, improvements in circulation to avoid traffic conflicts and eliminate the existing stack up congestion at the park entrance, and continuation of public transit availability at the park entrance. In addition, the General Plan proposes a Roads and Trails Management Plan to guide the development and location of future circulation and to analyze related circulation impacts. Appropriate air quality and traffic analyses will be undertaken in the planning of site-specific facility development. Please see Response #1 regarding the purpose and goals of this first tier environmental review document.
- 16. See Response #1 for a complete discussion of the purpose and goals of this first tier environmental review document. A resource inventory will provide the information needed to pursue park development that is compatible with protection of the resources. The Mitigation discussion in the Preliminary General Plan/Draft EIR (page 125) includes a variety of mitigation measures that will avoid or lessen potential adverse impacts to sensitive species and habitats. A Natural Resource Management Plan is proposed that will provide guidance for identification, protection, habitat restoration, and adaptive management of the park's resources. In addition, site specific surveys for sensitive species and habitats will be completed as part of the planning process for resource management projects, construction, maintenance, or rehabilitation of facilities and trails. Subsequent management plans and specific project plans implementing the Preliminary General Plan/Draft EIR will be subject to additional environmental review under CEQA.
- 17. An assessment of future available service capacity of local public utilities was not studied in depth during this General Plan process, except to confirm that existing utilities will remain in place and have the potential for upgrades in the future. Until specific projects are proposed for development, maximum utility demands will not be known. See Response #1.

- 18. The Preliminary General Plan/Draft EIR, Park Summary, addressed potential flooding (page 23 and page 25), topographic (page 22-24), and snow avalanche (page 23) hazards in the park. Fire hazards and fire management are also discussed (pages 75-76). Goals and guidelines to protect the public from these hazards are contained in the Preliminary General Plan/Draft EIR. The Environmental Analysis section also discusses these guidelines and their application as appropriate mitigation measures that would avoid or minimize potential hazards. More detailed analysis of any potential hazards will be provided as part of subsequent CEQA review for site-specific projects and future management plans.
- 19. The Preliminary General Plan addresses land use compatibility in several ways. Park-wide goals and guidelines include recommendations that decisions regarding fire management (p. 75), habitat linkages and biocorridors (p. 81), buffer zones for natural resources (p. 82), and road and trail linkages (p. 91), and aesthetics and noise (p. 97) be coordinated with surrounding agencies and landowners. Further land use compatibility issues, traffic, and visitation levels will be evaluated on a case-by-case basis in future specific projects for the park. Refer to the Preliminary General Plan/Draft EIR, page 111, Planning Zone #3, Future Study Zone, Guidelines, 4th guideline (bullet), below. This guideline applies to Planning Zones #1 and #2 as well.

"Coordination with adjacent property owners (public and private), and federal, state and local agencies having jurisdiction over nearby lands will be necessary during these future planning processes."

See Response #1.

- 20. As previously stated, the Plan and Environmental Analysis sections have discussed a number of proposed improvements to park circulation in order to improve existing conditions and reduce traffic congestion (see pages 47-49 and page 141). In addition, the Department is committed to comply with Nevada County and Caltrans road requirements and the Town of Truckee General Plan recommendations to minimize impacts to users of Donner Pass Road, the primary park access (see page 141). Please see Response #1 for a discussion of the scope of this first tier environmental review document.
- 21. It is not the intent of the General Plan to create specific guidelines or policies in regard to a volunteer program for the park. The Department currently has programs in place to provide guidance to its District offices for administration of volunteer activities.
- 22. See Response #26.

(CSP RESPONSES TO COMMENTS RECEIVED FROM CALIFORNIA ASSOCIATION OF BUSINESS, PROPERTY AND RESOURCE OWNERS)

- 23. The acquisition from The Nature Conservancy did not include the NW 1/4 of Section 20. The maps within the Preliminary General Plan/Draft EIR correctly show the Department's current ownership.
- 24. Map #2: The final map will show these changes as requested: 1) repositioned U.S. Forest Service campground symbols; and 2) public property at Martis Creek Lake will be shown as such. A note for the park will be added: "See Map #3 for information regarding Donner Memorial State Park." The railroad track in Section 21 is shown in beige, intended to be "other ownership" (depicted in beige on the whole map). The final map will have a legend symbol for "other ownership" for the beige areas shown on the map.
 - **Map #3:** U.S. Forest Service and private properties were not identified on this map as it functions primarily as an identification of land uses and facilities within State Park boundaries.
- 25. The Planning Zones shown on Map #8 in the Preliminary General Plan/Draft EIR have approximately the following sizes:

Planning Zone 1: 78 acres Planning Zone 2: 29 acres Planning Zone 3: 1443 acres

- 26. The General Plan, as a planning document containing long-term goals and guidelines, defines the broadest framework for a park unit's development, management, and public use. The General Plan will help guide day-to-day decision-making and serve as the basis for developing focused management plans and specific project plans, and for other management actions necessary to implement the goals of the plan. Under this planning structure, the General Plan does not have a finite lifespan and does not identify a specific timeframe for implementation of its goals and guidelines.
- 27. Subsequent management plans or projects do not become General Plan Amendments unless they suggest actions contrary to the General Plan, in which case a General Plan Amendment may be necessary and require subsequent approval by the State Park and Recreation Commission.
- 28. See Responses #1 and #2. Specific future projects will evaluate changes in park visitation.
- 29. This comment does not appear to address environmental issues. The referenced Executive Order directs and reminds state agencies to consider the effect of their activities and projects on uses of private property so as to insure that private property rights are appropriately respected. In all of its activities, the Department is

- mindful of its obligations with regard to property acquisition without just compensation. In connection with the General Plan and its implementation, the Department will continue to be sensitive to these issues whether or not the Executive Order remains in effect.
- 30. This comment does not raise an issue with regard to the Environmental Analysis section of the PGP/DEIR. However, the Roads and Trails Plan being developed by the Sierra District will include guidelines for monitoring of use and resource impacts. See Response #1.
- 31. This comment does not raise an environmental issue. Nevertheless, the Preliminary General Plan/Draft EIR describes in a general way the various municipal jurisdictions over the length of Coldstream Road. Please contact the Sierra District office and the Town of Truckee for more information regarding the exact locations of these jurisdictions, and what they believe their responsibilities to be for the road.
- 32. The acquisition of the Schallenberger Ridge property from the Trust for Public Lands (TPL) was to be conducted as a phased acquisition. It was necessary for TPL to reserve an access easement across that portion of Section 19 acquired as a Phase I acquisition, so as to allow TPL continued access to the Phase II property until such time as the Phase II acquisition is complete. As the current owner, TPL requires continued access to the property for the purposes of monitoring, inspecting, and maintaining the property. (The Phase II acquisition was completed in spring of 2003.)
- 33. The Preliminary General Plan/Draft EIR is not intended to be a document that contains a comprehensive listing of all easements and encumbrances existing for every parcel in the park. The section in the Park Summary on page 18 titled "Existing Utilities, Easements, and Encumbrances" describes several that do exist. These were noted as information to assist in determining appropriate alternate sites for a new park museum/visitor center, in Planning Zones #1 and #2. The Park Summary does not contain a complete listing of utilities, easements and encumbrances for the park, especially for those lands included in Planning Zone #3. This zone is the "future study zone," which was not a primary focus of this planning effort and for which future studies and planning processes will be conducted to determine appropriate land uses and management strategies. The Department is aware of the issues that are raised by the comment, and it is not the intent or purpose of the Department or any aspect of the Plan to deprive the public or other private landowner rights of access or uses that lawfully exist through the park.
- 34. Page 72 of the Preliminary General Plan/Draft EIR, second paragraph under "Riparian and Wetland Areas" is to be revised as follows:

While park activities have probably not substantially disrupted the ecological integrity of wetland, riparian, and lakeshore habitats, prior uses within the park and management of adjacent lands and waters have had substantial negative impacts in some areas, particularly on soils compaction and wildlife disturbance. Logging, road and railroad construction, off-road vehicle use, and fire suppression have contributed to vegetation loss and corresponding fragmentation of wildlife habitat, while stream diversions and chemical contamination have reduced the viability of aquatic habitats.

- 35. The Preliminary General Plan/Draft EIR provides a variety of guidelines to encourage water quality improvements within the park as well as in the Truckee-Donner Basin. All of these water quality goals and guidelines are important to ensure water quality protection and improvements.
- 36. The Department does not wish to specify in the general plan "how and when" these actions will occur. We will consider appropriate methods to implement the necessary actions, including resource management plans, to achieve the desired outcomes. Please see Response #1 for further information on future projects.
- 37. The lack of a general plan does not preclude the Department from acquiring property. There were many different reasons for acquisition of the Phase I parcels on Shallenberger Ridge. The goals and guidelines included in the Preliminary General Plan/Draft EIR provide overall planning guidelines and further justification for potential acquisitions, including guidelines related to scenic resources. The plan's broad framework will serve as the basis for developing focused management plans, specific project plans, and other management actions, including acquisitions, from willing sellers, of areas with high scenic quality, or to protect important scenic vistas.

The last sentence of the last paragraph on page 135 is hereby revised as follows:

The existing visual character of the park could not be improved or enhanced in a significant way, and existing scenic resources may be affected, and protection of existing scenic vistas by acquisition or conservation agreement may not be provided with the no project alternative.

38. The goals and guidelines in the Preliminary General Plan/Draft EIR are consistent with the mission of State Parks, which is to "provide for the health, inspiration, and education of the people of California by helping to preserve the state's extraordinary biological diversity, protecting its most valuable natural and cultural resources, and creating opportunities for high-quality outdoor recreation." The Department, based on its mission, strives to acquire land that has the potential for providing resource protection and recreational opportunities where appropriate. Potential park acquisitions or conservation easements are evaluated for their natural, cultural and recreational values and, if acquired, become the subject of

resource inventory and planning processes to determine appropriate uses and management strategies for those lands.

The Preliminary General Plan/Draft EIR, page 139, Cumulative Impacts, last paragraph, will be modified as follows:

In addition, the possible acquisitions and conservation easements discussed in the General Plan will may act to protect existing park resources, preserve viewsheds, and enhance plant and wildlife habitat by providing habitat linkages and buffers.

- 39. See Response #1. Appropriate at this level of general planning, the section on Fire Management (pages 75-76) incorporates consideration of and planning for the concerns of adjacent private landowners. The "role of the private landowner" is included in the guidelines under "integrate the park's management objectives into regional fire management policies and protocols through the incorporation of science, community involvement and agency cooperation." The plan also cites "safety and cultural concerns" and "other land uses" that must be considered during the development of vegetation management plans, including the use of prescribed fire and wildfire suppression protocols. This type of specific planning is appropriate for the more technically specific and subsequent tiers of CEQA compliance and park planning.
- 40. See Response #1. The agencies responsible for reintroduction of native wildlife species invite public participation in their processes. The California Department of Fish and Game and the U.S. Fish and Wildlife Service can be contacted for further information on species reintroduction.
- 41. The Preliminary General Plan/Draft EIR does not refer to "establishing, maintaining, and preserving buffers" on neighboring lands as stated in the comment letter. Please see Response #1 for further explanation of the Preliminary General Plan/Draft EIR's role in the designation of specific uses for park properties. The Preliminary General Plan/Draft EIR (page 82, third bullet) suggests seeking "cooperative agreements with adjacent landowners, neighbors, and local jurisdictions" in the quest for buffers for park resources, and to "consider acquiring neighboring properties from willing sources to serve as buffers…".
- 42. See Responses #1 and #41. The Preliminary General Plan/Draft EIR does not attempt to identify properties outside the park boundaries for any particular, specific use. Future management plans and projects will study and recommend appropriate recreational and other uses and programs to manage park property.

The statements in the Preliminary General Plan/Draft EIR regarding park-wide goals and guidelines for aesthetics (pages 97-98) noted in the comment letter were designed to emphasize the interconnectedness of resources between adjacent properties, and to stress the need for coordination and cooperation between State Parks and neighboring landowners. The plan also points out the Department's

desire for both the park and neighboring landowners to adhere to existing and future policies related to aesthetics contained in local planning documents, such as the counties' and Town of Truckee general plans, in order to preserve important aesthetic values for future generations (see page 98, first set of Guidelines, bullet two).

43. See Response #1.

(CSP RESPONSES TO COMMENTS RECEIVED FROM DISABLED EQUESTRIANS ORGANIZATION)

44. See Response #1. The Department is committed to meeting accessibility code requirements in all of its recreational facilities.

(CSP RESPONSES TO COMMENTS RECEIVED FROM TRUCKEE DONNER LAND TRUST)

- 45. It was not intended that the Preliminary General Plan/Draft EIR specify "imminent acquisitions" for the park. **Map #2 will be modified to delete the "Potential Acquisition" shown on the legend and map.** Map #3 shows several potential acquisitions for the park. As you indicated, some are in the final stages of property conveyance to the State.
- 46. The goals and guidelines of the general plan are intended to provide general guidance for park operations and activities, including park concessions. These activities are managed and enforced through contracts with specific requirements that must be consistent with the General Plan goals and guidelines.
- 47. See Response #1. The goals and guidelines developed for this Preliminary General Plan/Draft EIR are intended to be used as overall management tools to avoid conflict between future resource and recreation plans that will be developed for the park. The Department will conduct site-specific studies for each future project, allowing all previous information to be utilized as well as further studies to determine impacts and mitigations of future actions. All of these plans and sitespecific projects will benefit from in-house, agency, and public review to ensure compatible planning goals.

(CSP RESPONSES TO A COMMENT LETTER RECEIVED FROM BILL WRAITH. THIS LETTER WAS CHOSEN TO REPRESENT A TOTAL OF 57 LETTERS RECEIVED FROM EQUESTRIAN USERS THAT WERE VIRTUALLY IDENTICAL IN CONTENT.)

48. As a first tier environmental review document, this Preliminary General Plan/Draft EIR allows for the consideration of a wide variety of recreation facilities for the park, including equestrian facilities. Future site-specific studies and projects may be identified to evaluate the potential location, impacts, and appropriate mitigation for future recreational facilities.

In addition, in the Preliminary General Plan/Draft EIR, the Park-Wide Goals and Guidelines for Recreation, Guidelines, page 92, second and sixth guidelines (bullets) will be combined and amended as follows:

Evaluate the current capacities of the following kinds of the need for, and current capacities of, existing recreational facilities, and consider construction of new and/or upgraded facilities in order to provide a quality visitor experience for while embracing facility upgrades to make current and future programs accessible to the general public. Facilities include, but are not limited to, small and large group day use facilities, vehicle-oriented campgrounds, group camping, environmental camps, equestrian facilities, a museum/visitor center facility, and trails. If recreation trends and visitor desires indicate viable interest in types of facilities that would be new to the park, complete feasibility studies as necessary to evaluate compatibility with other uses and resource management objectives.

Please see Response #1 for further explanation of the role of this General Plan as a first tier environmental review document.

- 49. See Response #1.
- 50. Thank you for your suggestion of a Volunteer Trail Patrol at the park. The Donner Memorial State Park Preliminary General Plan/Draft EIR is a first tier environmental document (see Response #1 above) and does not include details regarding specific plans and programs for the park. The Sierra District is currently conducting a Roads and Trails Plan planning process to determine appropriate uses and locations of roads and trails in the park, including equestrian trails. Please contact the Sierra District office to discuss the Roads and Trails Plan and volunteer activities in more detail.

(CSP RESPONSES TO COMMENTS RECEIVED FROM TEICHERT AGGREGATES)

51. We agree there may be some confusion in the Preliminary General Plan/Draft EIR regarding the use of the word "alternative(s)." The "preferred alternative" is contained in The Plan section of the Preliminary General Plan/Draft EIR, which presents two preferred site locations: 1) The "Teichert site," and 2) the "in-park site." These two sites, preferred by our Department, are also reflected in the Summary of the Plan (page 6) and Environmental Analysis (page 115+) sections of the Preliminary General Plan/Draft EIR document.

In the Plan Section, Park Planning Zones, page 105, <u>Teichert Property Alternative</u>, revise the first sentence as follows:

A site within the A. Teichert and Son, Inc. property east of the current park is the General Plan's preferred-alternative for the location of for a new museum/visitor center for Donner Memorial State Park.

52. In the Summary of the Plan, page 6, New Museum/Visitor Center Alternatives, second paragraph, first sentence, revise as follows:

The Department, along with support from Teichert, has applied for a federal Transportation Enhancement Activities (TEA) grant, to work in partnership and in July 2002 was awarded a \$3.1 million grant to build a new museum/visitor center on a portion of Teichert's land, subject to further project site evaluation and study and a subsequent decision to proceed with the project using the TEA grant funds and other funding sources as required.

- 53. To date, the Department has been unable to confirm through documentation that the ponds have been fully reclaimed.
- 54. The sentence on page 102 of the Preliminary General Plan/Draft EIR is hereby revised to reflect **35** acres, not 40 acres as stated.
- 55. The Preliminary General Plan/Draft EIR (pages 96-97) lists a variety of interpretive themes to be explored and interpreted for the public. The current museum contains a large amount of information about the pioneers and their hardships and successes in reaching California. A new museum would include additional information regarding transportation development through the region and a more extensive discussion of the park's natural resources, which are under-represented in the current museum.
- 56. See Response #1.
- 57. See Response #51.
- 58. See Response #51.
- 59. See Response #51.
- 60. The note on Map #4, west side of the Teichert property, "Unconsolidated Material, Potential Contamination," will be eliminated in the final version of the General Plan.

California State Parks Staff Directed Changes to the General Plan

1. In the SUMMARY OF THE PLAN, page 3, revise the following sentence in the first paragraph:

Although Resource management programs and facility development have taken place over the years prior to the requirement that a General Plan be prepared for each park unit. a general plan has not been prepared until now This is the first unit-wide General Plan to be prepared to guide long-range management programs and facility development in the park.

2. In the SUMMARY OF THE PLAN, page 6, New Museum/Visitor Center Alternatives section, paragraph 4, remove the following sentence:

(The building was not constructed here because acquisition of that parcel of land had not been completed at the time funds were available for construction of a new museum.)

3. In the PARK SUMMARY section, page 17, first paragraph under Recreational Land Uses section, revise the following sentence:

There are 154 147 campsites in three separate campground loops...

4. In the PARK SUMMARY section, page 32, Significant Resource Values, Natural Resources Summary and Evaluation, Sensitive Animal Populations, second paragraph, will be changed as follows:

Data from a few small scale wildlife surveys conducted since 1990 along with confirmed observations in the vicinity of the park show the presence of 42 threatened species, and 7 sensitive species . .

5. In the PARK SUMMARY section, page 33, Significant Resource Values, Natural Resources Summary and Evaluation, Sensitive Animal Populations, Birds, a paragraph will be added between the 3rd and 4th paragraphs as follows:

Bald eagle (Haliaeetus leucocephalus) (Federal threatened, California endangered) nesting habitat is found in forests up to 7000 feet elevation, within 1 mile of a fish-bearing water body. Suitable habitat includes forest with large diameter trees (> 2 feet in diameter). Nest trees are usually within view of a water body and are often prominently located on the topography. Bald eagles may be seen foraging over Donner Lake or perching in nearby trees, but no nests or winter roosts have

been recorded. Bald eagle populations are gradually increasing in California and eagles continue to recolonize their former range. Each year, bald eagle pairs are discovered occupying new nesting territories. The suitable nesting and roosting habitat found within 1/2 mile of the lake shore may become occupied by breeding or wintering eagles in the future.

- **6.** In the PARK SUMMARY section, page 51, in the Park Recreational Opportunities section, 4th paragraph, change the number of campsites from 154 to 147.
- 7. In THE PLAN section, page 79, Park-wide Management Goals and Guidelines, Animal Life Management, paragraph 4 will be changed as follows:

Twenty-seven <u>eight</u> wildlife species known or potentially present in the park are . . .

8. In THE PLAN section, page 96, Park-Wide Goals and Guidelines for Interpretation, Unifying Theme, the following additions will be made:

The interrelationships of many, diverse natural and cultural factors create opportunities and challenge adaptations confronting the essence of human endeavor in the Sierra Nevada Range.

9. In THE PLAN section, page 96, Park-Wide Goals and Guidelines for Interpretation, first Primary Theme, the following additions will be made:

Natural processes <u>of enormous scope</u> create and change the land, water and inhabitants.

10. In THE PLAN section, page 96, Park-Wide Goals and Guidelines for Interpretation, first Primary Theme, first Supporting Theme, the following change will be made:

The Sierra Nevada Range defines the Donner Lake Region is a dynamic landscape.

11. In THE PLAN section, page 96, Park-Wide Goals and Guidelines for Interpretation, first Primary Theme, second Supporting Theme, the following change will be made:

<u>The complex geological history of</u> the Sierra Nevada Range is evident in defines the Donner Lake Region.

12. In THE PLAN section, page 97, Park-Wide Goals and Guidelines for Interpretation, third Primary Theme, first Supporting Theme, the following additions will be made:

Humans <u>repeatedly</u> encounter the <u>physical constraints of</u> the Sierra Nevada barrier.

13. In THE PLAN section, page 97, Park-Wide Goals and Guidelines for Interpretation, fifth Primary Theme, first Supporting Theme, the following additions will be made:

Limited <u>or empowered</u> by technological innovation, humans adapt the land to their needs and wants.

14. In THE PLAN section, page 97, Park-Wide Goals and Guidelines for Interpretation, sixth Primary Theme, the following additions will be made:

Humans <u>attempt to hold</u> dominion over nature; some win <u>and</u> some lose in the attempt.

15. In THE PLAN section, page 97, Park-Wide Goals and Guidelines for Interpretation, sixth Primary Theme, first Supporting Theme, the following additions will be made:

Those who located and built the mountain crossings, and why and how they did.

16. In THE PLAN section, page 98, Park-Wide Goals and Guidelines for Aesthetics, paragraph #3, the following change will be made:

To sustain the aesthetic and audible auditory qualities...

17. In THE PLAN section, page 100, Park-Wide Goals and Guidelines for the Use of Sustainable Design, Guideline #4, will be modified as follows:

Consider the building or structure/land interface to minimize disturbance to site character, skyline, the dark sky, vegetation, hydrology, and soils.

18. APPENDIX D, Wildlife Habitats, will be modified as follows:

Mixed Conifer (Jeffrey pine dominated) – PRESENT: Osprey, bald eagle; POTENTIAL: ...

Water (Donner Lake, ponds left from gravel mining) – PRESENT: osprey; bald eagle; POTENTIAL: ...

V. PUBLIC COMMENT LETTERS

The following are copies of comment letters received during the CEQA public review period for the Donner Memorial State Park Preliminary General Plan/Draft EIR. The letters are numbered in the margins to correspond to the comment numbers in Section IV, Responses to Public Comments and Changes to the General Plan.

DEPARTMENT OF TRANSPORTATION DISTRICT 3

P. O. BOX 911

MARYSVILLE, CA 95901

TDD (916) 741-4509

FAX (916) 740-4825
(916) 741-5435

September 20, 2002

Donner Memorial State Park 03-NEV-080-13.075 02NEV0015

California State Parks Northern Service Center ATTN: Gundrun Baxter, Project Manger One Capitoal Mall, Sutie 500 Sacramento, CA 95814 RECEIVED

SEP 2 4 2002

NORTHER, DEX AGE CENTER

Thank you for the opportunity to review and comment on the above referenced document.

This report discusses highway signs for the State Park on pages 48 and 90. It should be noted that the visibility of the sign for westbound traffic on I-80 should be improved after the agricultural inspection station is relocated. The preferred museum site would be reached by driving on Coldstream Road, instead of directly from Donner Pass Road. This may be confusing for park visitors, especially at the existing four-way stop intersection of Donner Pass Road with Coldstream Road and the I-80 eastbound ramps. It may be difficult to install signs that would be clear to all visitors. This may create unnecessary turning movements in the area. A proposed signing plan should be prepared, with review by Caltrans and the Town of Truckee, before this museum location is pursued further. It should be noted that the four-way stop intersection will probably reconstructed into a signalized or roundabout intersection in the future.

On page 106 this report describes a trail that would link the preferred museum site to the rest of the park. It is stated that the trail would be designed to encourage museum visitors to walk to the park's other attractions. This trail is not shown on any of the maps, but it appears as though it would be long enough that few museum visitors would use it to get to the day use areas. They would probably drive from the museum to the day use areas along the lake. This would increase the traffic impacts of this museum location.

Caltrans should be invited to the kickoff scoping meeting, at least for the traffic portion, and the traffic model should be reviewed by Caltrans.

We are requesting a copy of conditions of approval for this project issued by your department. If you have any questions, please contact me at (916) 274-0641-5829

Sincerely,

Ann Marie Robinson

Office of Regional and Transit Planning



Secretary for nvironmental

Protection

California Regional Water Quality Control Board

Lahontan Region

2501 Lake Tahoe Boulevard, South Lake Tahoe, California 96150 Phone (530) 542-5400 • FAX (530) 544-2271



Internet: http://www.swrcb.ca.gov/rwqcb6

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NORTHERN SERVICE

September 23, 2002

Gudrun Baxter, Project Manager Northern Service Center One Capital Mall, Suite 500 Sacramento, CA 95814

COMMENTS ON THE DONNER MEMORIAL STATE PARK PRELIMINARY GENERAL PLAN - DRAFT ENVIRONMENTAL IMPACT REPORT, TRUCKEE, NEVADA COUNTY (SCH# 2001102069)

The staff of the California Regional Water Quality Control Board, Lahontan Region (Regional Board) has received the Draft Environmental Impact Report for the Donner Memorial State Park Preliminary General Plan prepared pursuant to the California Environmental Quality Act (CEQA). Regional Board staff understands that the general plan addresses the demand for increased visitor attendance and the need to improve and simplify traffic circulation at the entrance area.

The Preliminary General Plan identifies the development and maintenance of the following facilities that may have an impact on water quality:

- New museum/visitor center
- Group day use facilities
- Group camp facilities
- Parking for the museum/visitor center, group day use, and buses
- Entrance, visitor, and maintenance roads
- Trails, including trail connections and associated support facilities (trailheads)
- Interpretive exhibits/facilities
- Rehabilitation of areas where the landscape has been disturbed

Thank you for the opportunity to comment upon the early consultation document for the proposed project. Regional Board staff has the following comments.

1. A National Pollutant Discharge Elimination System (NPDES) general permit for storm water discharges is required for construction activities resulting in a land disturbance of five acres or more. Beginning March 1, 2003 this requirement will apply to all construction activities resulting in land disturbances of one acre or more. The project applicant can obtain a Notice

California Environmental Protection Agency

of Intent (NPDES general permit application) for storm water discharge associated with construction projects on the web at http://www.swrcb.ca.gov/stormwtr/construction.htm.

As part of the NPDES Permit, the project proponent is required to develop and implement a Storm Water Pollution Prevention Plan (SWPPP) prior to commencing construction activities. The SWPPP is subject to review by the Regional Board. The Regional Board will require submittal of both temporary and permanent grading/drainage and erosion control plans as part of the SWPPP. However, project construction may commence prior to Regional Board staff review of the SWPPP and prior to any Regional Board staff request for modification to the SWPPP.

2. The project will need to include appropriate best management practices (BMPs) that, at a minimum, prevent storm water runoff from impervious surfaces generated by the 20-year 1-hour storm event (0.7 inches of rain) from discharging to surface waters. The use of such BMPs is intended to avoid adverse impacts to surface water hydrology (increasing peak flows, increasing flow velocities, etc.), which generally lead to adverse water quality impacts (increased channel instability, bank erosion, increasing pollutant concentrations, etc.). Such BMPs may include, but not be limited to, infiltration trenches, infiltration galleries, infiltration basins or other methods to retain the storm water runoff. Calculations used to determine sizing, capacity, and treatment capabilities of these devices shall be included in the Environmental Impact Report (EIR), and stormwater runoff from all impervious surfaces (roofs, driveways, dirt roads, parking lots, etc.) must be considered. The "Truckee River Hydrologic Unit Project Guidelines For Erosion Control" (enclosed) must be followed. At a minimum, the EIR should commit to disposing of storm water runoff from impervious surfaces in a manner that does not adversely impact surface water hydrology. The EIR should also identify probable methods for achieving this objective.

In addition to managing the storm water runoff volume generated by the above-referenced storm, it is equally important to ensure that the storm water is adequately treated prior to disposal. Storm water runoff may contain sediment, petroleum products, other vehicular fluids, metals, nutrients from fertilizers and other sources, pesticides, and deicing products. The EIR should identify probable source-control measures and treatment measures that will be implemented to prevent storm water pollution from adversely impacting both ground and surface water quality.

Additionally, the EIR should mitigate potential storm water impacts during the anticipated lifetime of the project and facilities. The BMPs to be implemented will vary on whether the controls are designed to be temporary during construction, or permanent. It is imperative that the BMPs to be implemented are adequately maintained for the life of the project. This includes the construction and post-construction periods. The EIR should include a temporary and permanent BMP maintenance plan and identify who will be responsible for ensuring its implementation, and when necessary updating/modifying the plan.

6

3. The information provided does not indicate potential locations of snow storage. Snow removed from areas associated with development often contains sediments, oils, greases, petroleum products, and other constituents that would normally be collected and treated

California Environmental Protection Agency

through various best management practices. The EIR should discuss probable methods that will be employed to protect both surface and ground water quality from pollutants associated with snow removal and disposal activities. The EIR should also discuss proposed deicing methods for road and parking areas, deicing material storage and handling areas, and associated BMPs.

4. Surface waters within Donner Memorial State Park include Donner Creek, Cold Creek, Donner Lake, and unnamed ponds in Coldstream Canyon, all tributary to the Truckee River. The Truckee River has been placed on the Clean Water Act Section 303(d) List, which identifies water quality impaired surface waters. The Truckee River has been identified as being water-quality impaired due to excessive sedimentation. Any increase in sediment loading to the Truckee River and its tributaries is a significant impact. This includes wetlands and ephemeral drainages located within the watershed. The EIR must adequately identify and protect all perennial and ephemeral/intermittent surface waters and other surface waters (rivers, streams, drainage swales, wetlands, springs, etc.) within and immediately adjacent to the project site. A wetland delineation study should be conducted to identify any wetland areas on the property that could be affected by the project, and a program to protect wetlands and other surface waters from disturbance during and after construction should be developed as part of the EIR. Mitigation may include fences at locations where there is easy access to the wetlands and other surface waters and signs to educate the community on the importance of protecting these natural resources.

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- 5. The project proponent should contact the U.S. Army Corps of Engineers (Army Corps) regarding any proposal to disturb surface waters, including any wetlands and floodplain areas. It may be necessary to obtain a Clean Water Act Section 404 permit from the Army Corps, which may then require the project proponent to obtain Clean Water Act Section 401 Water Quality Certification from the Regional Board.
- 6. Alternative 2 (expand existing site), Alternative 3 (expansion at China Cove Road), and the unevaluated Teichert property expansion all have the potential to encroach on surface water drainages that are tributary to the Truckee River. The Water Quality Control Plan for the Lahontan Region (Basin Plan) contains prohibitions regarding the discharge of waste to surface waters of the Truckee River Hydrologic Unit, and the discharge and threatened discharge of wastes to 100-year flood plains of the Truckee River and its tributaries. The Basin Plan also contains exemption criteria. For more details regarding the Regional Board's Basin Plan prohibitions, please refer to pages 4.1-3 and 4 of the Basin Plan, which can be viewed online at: http://www.swrcb.ca.gov/rwqcb6/BPlan/Bplan.pdf.

It is important that the EIR identifies all of the prohibition areas related to surface waters and 100-year flood plain areas. It is equally important the EIR demonstrate compliance with the prohibitions or demonstrate how <u>anv proposed disturbance</u> within the prohibition areas satisfies the exemption criteria specified in the Basin Plan. This applies to, but is not limited to, proposed disturbance associated with transportation, utility, residential, commercial, industrial, and recreation-related development activities. Basin Plan exemption criteria is located on page 4.1-4.

California Environmental Protection Agency



Summary

It is Regional Board staff's opinion that additional environmental documentation is required for the Donner Memorial State Park General Plan due to the number and significance of the issues identified above. The Donner Memorial State Park General Plan EIR should address the issues identified above.

Regional Board staff look forward to working with you and your staff on this project. If you have any questions or comments regarding issues related to this matter, please contact Robin Mahoney at (530) 542-5417 or myself at (530) 542-5432.

Sincerely,

Scott C. Ferguson, Chief
Northern Watersheds Unit

Enclosures: Truckee River Hydrologic Unit Project Guidelines for Erosion Control

cc: Nevada County Environmental Health Department/Janet Mann

Nevada County Planning Department

California Department of Fish and Game/Region 2

Tahoe Truckee Sanitation Agency/Craig Woods

Truckee Sanitary District/Ossian Butterfield

U.S. Army Corps of Engineers, Sacramento District/Matt Kelly

RFM/cgT: Donner Memorial State Park General Plan



TRUCKEE RIVER HYDROLOGIC UNIT PROJECT GUIDELINES FOR EROSION CONTROL

In the interest of protection surface water quality from unnatural or accelerated erosion caused by land development, the following guidelines shall be followed:

- Surplus or waste materials and/or fill of earthen material shall not be placed in drainage ways or within the 100-year flood plain of any surface water of the Truckee River Hydrologic Unit.
- All loose piles of soil, silt, clay, sand, debris, or other earthen materials should be protected in a reasonable manner to prevent the discharge of these materials to waters of the State.
- After completion of a construction project, all surplus or waste earthen materials should be removed from the site and deposited in an approved disposal location or stabilized onsite.
- Dewatering should be done in a manner so as to eliminate the discharge of earthen materials from the site.
- 5. Land disturbance associated with project construction is prohibited between October 15th and May 1st. For projects taking one construction season, erosion control measures are to be effective prior to the onset of winter. For projects taking longer than one season, complete winterization is required.
- Where possible, existing drainage patterns should not be significantly modified.
- Drainage swales disturbed by construction activities should be stabilized by appropriate soil stabilization measures to prevent erosion.
- All non-construction activities should be protected by fencing or other means to prevent unnecessary disturbance.
- During construction, temporary gravel, hay bale, earthen, or sand bag dikes and/or nonwoven filter fabric fence should be used as necessary to prevent discharge of earthen materials from the site during periods of precipitation or runoff.
- 10. Runoff from impervious surfaces shall be treated or contained onsite for up to and the including a 20-year, 1-hour storm. A 20-year, 1-hour storm would drop 0.7 inches of rain in the California portion of the Truckee River Basin. Runoff leaving the project site must meet specific constituent levels prior to discharge to storm drainage systems or natural watercourses.
- 11. Revegetated areas should be continually maintained in order to assure adequate growth and root development. Erosion control facilities should be installed with a routine maintenance and inspection program to provide continued integrity of erosion control facilities.
- 12. Waster drainage waters in excess of that which can be adequately retained on the property should be collected before such waters have a chance to degrade, and should be treated, if necessary, before discharge from the property.
- 13. Where construction activities involve the crossing and/or alteration of a stream channel, such activities require a prior written agreement with the California Department of Fish and Game and should be timed to occur during the period in which stream flow is expected to be lowest for the year.

Gudrun Baxter - Comments on Donner Memorial State Park Prelim. GeneralPlan/Draft EIR

From: "JP Tindell" <JP.Tindell@co.nevada.ca.us>

To: <gbaxt@parks.ca.gov> Date:

9/26/02 4:00 PM Subject: Comments on Donner Memorial State Park Prelim. GeneralPlan/Draft EIR

CC: "John Rumsey" < John.Rumsey@co.nevada.ca.us>, "Mark Tomich"

<Mark.Tomich@co.nevada.ca.us>

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NORTHERN DERVICE

The comments we have regarding the Donner Memorial State Park Preliminary General Plan/Draft EIR (dtd. 8/02) are as follows:

Nevada County is currently developing a Nonmotorized Rural Recreational Trails Master Plan, which fulfills a County General Plan Policy regarding establishment of a "comprehensive, integrated countywide trail system."

We are strongly supportive of the Plan's goal to prepare a Roads and Trails Management Plan, and would appreciate the opportunity to provide input to and review of it prior to adoption. Linkages to the County's Trails Plan and the recently adopted Town of Truckee Trails Plan should be considered.

Thank you for this opportunity to review and comment on the Draft Plan/EIR. Please contact me if you have additional questions.

J.P. Tindell, Senior Planner/Recreation County of Nevada 950 Maidu Avenue, Nevada City, CA 95959 530.470.2536, fax: 265.1798 jp.tindell@co.nevada.ca.us

Town Council Ronald J. Florian, Mayor

Ted Owens, Mayor Pro Tem

Don McCormack Maia Schneider Joshua J. Susman



Department Heads
Stephen L. Wright, Town Manager
J. Dennis Crabb, Town Attorney
Tomy Lashbrook, Community Development
Jill R. Olsen, Administrative Services
Patt Osborne, Town Clerk
Alex Terrazas, Assistant to the Manager
Daniel P. Wilkins, Public Works Director/Engineer

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NORTHERN SERVICE

September 23, 2002

Gudrun Baxter, Project Manager Donner Memorial State Park General Plan Project Northern Service Center One Capitol Mall, Suite 500 Sacramento, CA 95814

RE: Donner Memorial State Park Preliminary General Plan/Draft EIR August 2002

Dear Mr. Baxter,

Thank you for the opportunity to comment on the Preliminary General Plan and Draft EIR for Donner Memorial State Park. The Town of Truckee Community Development, Public Works and Engineering Departments have reviewed The Draft Plan and compiled the following comments:

ISSUES/AREAS OF CONCERN

1. DRAINAGE

The General Plan may lead to the need for more impervious surfaces added to the subject site. The Truckee River is on the Clean Water Act, Section 303(d) list as being water-quality impaired due to excessive sedimentation. Any increase in sedimentation loading to the Truckee River and its tributaries is a significant impact. It is recommended that the draft EIR provide policies to address drainage and means of water quality so that policies are in place before a Watershed Management Plan is adopted.

2. NOISE

Land use compatibility coupled with noise is an important consideration in the planning and design process. Some land uses are more susceptible to noise intrusion than others depending on the nature of activities with that use. It is recommended that a noise study be prepared to determine the impact of the land uses envisioned in the General Plan on existing and planned uses adjacent to the subject site.

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3. AIR QUALITY

Existing and new traffic activity on arterial roadways may result in localized carbon monoxide (CO) hot spots during worst-case conditions. Through the draft EIR process it is recommended that air quality emissions generated by the future projects be established in order for the Town of Truckee to determine the impacts and affects on the Truckee Basin. General Plan policies may need to be created in order to mitigate air quality impacts to a zero impact.

4. BIOLOGICAL ASSESSMENT

Sensitive biological resources could be disturbed or eliminated as a result of new development accommodated through the General Plan. It is recommended that a biological assessment be prepared in order to determine the plan's impact on the environment as it relates to the protection of wetlands and wildlife. The best option is to avoid sensitive organisms and habitats, however, alternative policies should be developed such as the option to transplant sensitive plants to suitable habitat off-site or creation of compensation habitat via reclamation of disturbed areas; wetland habitats should not be considered for a mitigation banking type policy due to the inability to recreate the exact habitat lost.

Vegetation control is a necessity for public health and safety, but means to eradicate invasive and/or non-native species can have significant effects on wildlife habitat, air and water quality as well as soil productivity and overall forest health. It is recommended that the draft EIR address vegetation control and potential impacts. Non-organic and/or toxic pest and vegetation control measures can contaminate water sources and affect reproductive cycles of aquatic species. Materials applied to the soil surface can be moved off-site through runoff. Careful consideration should be given to treatment methods and applicability.

5. PUBLIC UTILITIES

It is recommended that an assessment of future available service capacity be prepared in order to determine the demand at build-out for sewer and water.

6. HAZARDS

It is recommended that the following potential hazards be addressed and mitigated:

- a) Flooding Hazards
- b) Topographic Hazards
- c) Snow Avalanche Hazards
- d) Fire Hazards

7. LAND USE COMPATIBILITY

Land Use incompatibility occurs when the activities related to one land use negatively impact a different nearby land-use. Such incompatibilities may result from noise, odors, public access, traffic patterns, and lighting. Land uses that create potential incompatibilities are commercial, public facilities, recreational uses, timber harvesting, etc, in close proximity to sensitive uses such as residential areas and wildlife habitat. It is recommended that policies be established to address impacts from land use incompatibility through the creation of specific development standards.

In addition to land use incompatibilities, determinations of the future level of use should be considered in the General Plan process. Although park use is expected to grow even in the no build scenario, projections should be made as part of the anticipated need. Such projections should include anticipated number of visitors and increased levels of traffic as part of the cumulative impact analysis. 15

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8. CIRCULATION

The general plan proposes road, trail and parking improvements including the addition of a second entrance into the park along Donner Pass Road and the expansion of available parking onsite. These improvements are considered in the Draft General Plan in order to accommodate the increasing population of future visitors. Since the visitor population will increase due to a larger accommodating facility, there may be a significant impact to Town of Truckee roads leading to the park. To meet plan acceptance by the Town of Truckee, the amount of traffic increase must be documented and a traffic impact fee, calculated by the Town of Truckee, must be paid.

9. OTHER

Maps are a primary tool used by readers to interpret how goals and policies apply to specific areas. When maps are difficult to understand or are of poor quality, ideas can be lost or misrepresented. It is recommended that the GIS generated maps labeled 2-10 be re-evaluated for their usability.

The Preliminary General Plan/Draft EIR discusses the increased volunteer opportunities within the park as future use expands. It is recommended that the general plan create guidelines or policies for a volunteer program.

The life expectancy of the General Plan is not clearly stated. It is recommended that the General Plan be for a specific period of time such as from 2002-2012, or from 2002-2022.

If you have any questions regarding this letter please contact Denyelle Nishimori at the Community Development Department, Planning Division at (530) 582-7820.

Sincerely,

To asnbrook

Community Development Director

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CABPRO

California Association of Business, Property and Resource Owners

PO Box 3105 Truckee, CA 96160

September 23, 2002

Ms. Gudrun Baxter
Project Manager
CA Department of Parks & Recreation
PO Box 942896
Sacramento, CA 94296-0001

Original Sent Certified Mail, return receipt requested

RE: Donner Memorial State Park - Preliminary General Plan/Draft EIR comments

Dear Gudrun:

CC:

Please accept these comments on behalf of the CABPRO members who own property in Coldstream Canyon and also our members who live or own property in the Donner Lake area. We look forward to seeing these comments incorporated into the final plan.

Don't hesitate to contact me at 530-582-4051 (or email: davison@sierra.net) if you have any questions about these comments.

Sincerely,

Pat Davison

CABPRO Field Director

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NORTHERN SERVICE

State Senator Rico Oller State Assemblyman Tim Leslie Placer County Supervisor Rex Bloomfield

P.S. thanks for the extension of time!!

GENERAL COMMENTS

DPR 7/19/02 Response to CABPRO 6/14/02 Scoping Comments - THANK YOU for the responses to our comment letter!

| Maps - 0 | reat s | election | but | some | questions | arice. |
|----------|----------|----------|-----|-------|-----------|--------|
| maps 5 | 41 OUL S | CICCUIO | Dut | SULLE | uucauuna | dilac. |

Didn't State Parks acquire the NW 1/4 of Section 20 in the 1991 transaction with the Nature

Conservancy? It is not shown on the maps here.

Regional Land Use & Recreation - Forest Service campground symbols need to be repositioned, ACOE property at Martis Creek Lake should be shown as public land, RR track/snowsheds in Section 21 east of Lakeview Canyon should be shown as private property (unless something has changed recently?)

Existing Land Use - why wasn't Forest Service and private property identified?

Emigrant Trail - Several Plan statements reference visitor use of the Emigrant Trail alignment. This is a controversial subject. We request that no public map be produced by State Parks until the disputed alignment over private property is resolved.

Acreage of Zones - Please provide the numerical breakdown of acres in each planning zone.

<u>Data Collection</u> - We support the collection of needed data to provide a baseline of current resource conditions, with regular monitoring to identify changes. This is a much better approach to decision making than guessing which option is best, or choosing an option that favors preservation as an automatic response. There should be peer review of scientific information and public involvement as data is interpreted for policy making.

Plan Lifespan - No mention is made as to the length of time this plan will apply - is it 10 years or 50 years?

Subsequent Plans - Please insure that I am on the mailing list for the preparation of any subsequent plans.

Plan Amendments - Do the subsequent implementation plans (Cultural, Natural Resources, Watershed, etc.) become General Plan Amendments? Are there other ways to trigger a Plan Amendment?

Indicators of Achievement - these appear to be absent from the text of the Plan and EIR:

Target Dates - for completion of the Natural Resources, Cultural Resources, Vegetation Management, Watershed Management, and Roads and Trails Plans

Overall Goals - work targets describing achievement (i.e. 5 acres of aspen grove will be restored each year, or 10 acres of park land will be surveyed for archeological significance each year)

Costs - what are expected costs for individual subsequent plans or total estimate of costs to implement the preferred plan (separate from the preferred Museum site)?

Visitor Capacity - projected increase in visitation, from the baseline estimate of 200,000 visitors per year (p.59), is acknowledged but not quantified. How can mitigation be assumed as adequate and impacts

9/23/02 - CABPRO Comments on DMSP PGP and DEIR Page 2

insignificant without any quantification of increase? Are we talking about a 1% annual increase in 10 years, or a 10% increase per year for 10 years? This question not only pertains to adverse impacts on the park itself and adjacent private lands (disturbance to wildlife, increased fire danger, visual intrusion, vandalism, contaminated surface and groundwater from inappropriate sanitation practices), but also to non-park functions (i.e. traffic, vehicle emissions, employee housing, visitor lodging, etc.). A private party (i.e. Northstar or Squaw Valley) could not escape scrutiny of this extremely important item, nor did State Parks ignore a proposed minor increase in use by a neighbor. State Parks' strong opposition to Mr. Hahn's lot split was based on potentially negative impacts to the Park from 3 new homes (not 30 or 300!) on adjacent private property (Knott letter to Placer County 7/13/01: "Increased traffic through the park, increased sedimentation into stream courses, increased noise and air pollution, increased potential for human caused fire, increased trash and law enforcement contacts.") Visitor increase is already occurring, without any plans in place. THIS OMISSION MUST BE REMEDIED. WE URGE SERIOUS DISCUSSION OF VISITOR USE IN THE FEIR AND SUBSEQUENT PLANS.

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Glossary - Please consider adding a glossary of commonly used terms.

Governor's Executive Order D-78-89 (Evaluate Potential Private Property Impacts of Agency Proposals) – This EO has not been rescinded, as best as we can tell. Please add this to your list of "System-Wide Planning Influences – Appendix F." A copy is attached for your reference.

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Roads and Trails Plan Monitoring - Monitoring of use, after this specific plan is completed, was not included in the plan description and should be.

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<u>Donner Lake</u> – In addition to the dam being owned by Sierra Pacific Power Company, SPPC and the Truckee-Carson Irrigation District jointly own the rights to store water in the top 12 feet of the lake.

<u>Truckee vs. Nevada County Jurisdiction</u> – This was confusing. Please clarify who has jurisdiction over Coldstream Road. It was our understanding that the Town of Truckee inherited all county roads and planning authority upon incorporation. Outside the Town limits, Nevada County or Placer County take over.

31

Easements and Encumbrances — As part of the Phase 1 acquisition, Trust for Public Lands reserved "a road easement across an existing dirt road for the purpose of providing access to the owner's adjacent property." (DGS Staff Analysis, 2/8/02 PWB Meeting, page 94). Also, the 1991 grant deed from The Nature Conservancy to State Parks for the parcels in Sections 19, 20, 25, and 30 includes a covenant (Exhibit A) requiring that the parcels "shall only be used for state park purposes" and prohibits the use of the parcels "for access to real property located westerly and/or southerly of the real property (granted to DPR) for commercial ski or ski-related development." The validity of the TNC covenant is questionable though, since a public right of way exists through Coldstream Canyon and DPR's acquisition of the parcels in the Canyon does not extinguish the public right of way (no matter what the right of way is used for).

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<u>Adjacent Land Uses</u> – Privately owned parcels south of the railroad bend also include primary residential dwellings. Primary and secondary residential dwellings surround Donner Lake on the north, west, and south

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sides. Private acreage exists north of the park's potential acquisitions in Section 22.

SPECIFIC COMMENTS

Page 72 Park Activities

"While park activities have probably not substantially disrupted the ecological integrity of wetland, riparian, and lake shore habitats..."

We could argue that soil compaction and wildlife disturbance, at the very least, are substantial impacts resulting from legal and ongoing park activities. These impacts are acceptable from our perspective – that is not the point. Plan text should be re-worded to include park activities along with other uses that impact riparian and wetland areas. Thank you for including language that includes "community participation" (page 73) when restoration choices are being made.

Pages 73 and 85 Guideline for public education and "interpretive information" on water quality

The guideline on page 73 can be very helpful and should be directed to in-park visitors, addressing proper sanitation practices (washing dishes, backcountry disposal of human waste, avoid riparian areas, etc). The guideline on page 85 referring to general water quality pales in comparison to some of the more daunting tasks to be undertaken by the Plan. The suggestion on page 85 is being handled by other entities. Either delete or make this a low priority.

Page 82 Guideline to ascertain potential future habitat linkage needs

Please add a sentence explaining how and when this assessment or decision will be done (in the Natural Resources Management Plan?) This could generate various questions about species distribution and survival but more likely the debate will focus on whether the intended target species would use the potential linkage.

Page 135 No Project Alternative and Visual Character

It is inappropriate to say that protection of scenic resources, through acquisition or easement, may not occur in the No Action alternative. The very fact that Phase 1 expansion did occur without a General Plan in place is evidence that the statement needs to be modified or deleted.

Page 139 Acquisitions and Easements as Protection

"... the possible acquisitions and conservation easements discussed in the General Plan will act to protect existing park resources, preserve viewsheds, and enhance plant and wildlife habitat by providing habitat linkages and buffers."

In our opinion, acquisition of land and easements will probably preserve viewsheds. It is arguable that

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9/23/02 - CABPRO Comments on DMSP PGP and DEIR Page 4

expansion of the park will protect existing resources and enhance habitat. Such a general statement deserves a qualifier (i.e. in some cases). If expansion was planned with no human use, then perhaps a statement could be made about maintaining or enhancing preservation values. But with expansion comes visitor use. Visitor use is not impact-free. Justifying expansion on the basis of resource protection is tenuous, unless the expansion was tied to alleviating unmet demand for a certain use. The Plan has not demonstrated that an unmet demand for primitive, backcountry dispersed non-motorized recreation will be satisfied by the acquisitions.

Influence on Adjacent Private Lands

Page 75-6 Prescribed Fire/Mechanical Thinning

Thank you for mentioning mechanical thinning on pages 75 and 76. We agree with the guidelines on page 76 requiring the Park to integrate its fire objectives into regional policies. We agree that road maintenance can be a crucial part of an overall management strategy. What is not clear is the role of the Park in suppression of a fire (i.e. do we or don't we 'let it burn') and the role that adjacent private landowners play in the decision to use prescribed fire. Please add "suppression policy" and "role of private landowner" into the scope of the Vegetation Management Plan or whatever planning document will cover that.

Page 80 Reintroduction of Extirpated Native Species

We repeat the suggestion in our scoping letter that such reintroduction "will not adversely impact adjacent non-Park uses or activities." (6/14/02 Davison Comments to DPR) Why was this suggestion not included as part of the evaluation criteria? Why venture into species reintroduction this way when it may cause a backlash against the park? Species reintroduction can be a very controversial topic. A determination about impacts to adjacent uses and activities should be made with property owner input, emphasizing a cooperative approach.

Page 93 Potential Land Acquisition

Thank you for the repeated reference to willing sellers. We also hope that the Park will not do anything that eventually forces an owner to sell, such as a continued objection to a plan or permit on private land. Many owners find themselves selling out of sheer frustration with the third party objections to activities that are legally permitted.

Please change the evaluation of recreational use from "at the time of acquisition" to "before acquisition with full public involvement." Unless we missed something, no tangible consideration was given to the recreation potential at the time of the Phase 1 acquisition. The notice of a public hearing for the expansion (April 2001) was accompanied by a map of all potential acquisitions and Q&A for the Hewlett parcel in Section 26. Verbal comments made to property owners were very generic, with someone even remarking that the lands could sit in State Park hands for a few years before the public has legal access. The lack of information to the public and adjacent landowners about potential types and amount of use of the Phase 1 lands was disconcerting and unnecessary. We would strongly support a change in that policy.

9/23/02 - CABPRO Comments on DMSP PGP and DEIR Page 5

Page 82 Buffers

"Buffers... lie between the park's boundary and adjacent developments... Buffers may be necessary where activities on neighboring lands create adverse impacts.... Guidelines – Perform studies to assess adverse impacts to prime park resources from such conditions as commercial development, degraded watersheds, leaching of toxins, and runoff from railroad maintenance.... Seek cooperative agreements with adjacent landowners, neighbors, and local jurisdictions to provide for needed buffers adjacent to existing park resources."

We hope you mean that special buffers will be established within the park boundaries and not the result of zoning or land use designations suggested outside the park. If that is not the case, the following comments apply.

The language about buffers for park purposes seems to contradict the DPR/Keck /Baxter letter to Davison 7/19/02, page 4: "The General Plan will not make recommendations for the use or management of adjacent park lands, except to support the acquisition, from willing sellers, of lands that may provide links to other properties...." DPR response page 5 of that same letter states, "Future planning efforts for the Coldstream Canyon area of the park and for the newly acquired properties will consider compatibility of land uses and expressed concerns and comments of adjacent property owners..." DPR response on page 8, "The General Plan will not make recommendations regarding the use or management of private properties around the park."

The private property owners were there first. Please refrain from the classic "airport" debate, where newcomers demand that offensive airport operations cease, even though the airport was there long before the newcomers showed up. State Parks bought into a neighborhood where commercial activity has occurred for over 100 years. Degraded watersheds, leaching of toxins, and runoff are legitimate concerns due to health and safety or environmental reasons. To place "commercial development" into the same category not only ignores Placer County's role as the decision maker on adjacent lands but sets up some arbitrary and as yet unknown criteria for acceptability. Is all commercial development going to be suspect? Or just certain kinds of activity? Mr. Hahn's snowmobiling business?

The bias against development also throws into question (or now more truthfully reveals?) DPR's answers back in February when Public Works Board was reviewing the acquisition of Phase 1 (750 acres). The answers in response to our questions about use on private parcels (at that time relating to Larry Hahn's request for increased residential density and a General Plan Amendment) reiterated that "DPR respects Placer County's General Plan and zoning currently in effect. It is not DPR's mission to attempt to change current land use on private property and the department has no authority to 'mandate' any land use or zoning issues... DPR does not advocate for certain zoning requirements upon purchase of either new parks (or additions to existing parks) by having staff approach the County Planning Department to request a change in zoning of private property to serve our particular needs. If an adjoining property under private ownership is developed in accordance with existing zoning and within the law, we as neighbors are only concerned with issues that deal in situations of drainage, unauthorized use of our lands, refuse disposal, or any other issue which potentially damages adjoining public lands and associated natural and/or cultural resources in a manner that would not

9/23/02 - CABPRO Comments on DMSP PGP and DEIR Page 6

have happened if the development had not been undertaken." (2/4/02 DPR/Westrup to Tilton, pages 1 and 2).

My comments to the Public Works Board at the time were, "This opens the door wide to interpretation. And when park preservation is the frame from which you view new activities, any change in use ... may be perceived as potentially damaging. This sentence is unsettling." (PWB minutes from 2/8/02 meeting, p. 12)

Never once did DPR staff state during the acquisition hearing and process that their goal was to "establish, maintain, and preserve buffers" on neighboring lands around the park. Had that been so clearly said, we most likely would have opposed the expansion. Please delete or substantially modify the Buffers Goal and Guidelines.

41

Page 97-8 Non-Park Management Standards

"To sustain the aesthetic and audible qualities unique to the park, both in-park and surrounding land management practices are critical a responsibility that should be shared. State Park planners... as well as representatives from other responsible agencies and neighboring landowners must work cooperatively..."

"Ensure visible and audible standards contained in the guiding documents, such as county and Town of Truckee general plans, are followed both in the park and on surrounding lands identified as having significant aesthetic impacts on the park."

The troubling language here pertains to possible new designations on adjacent lands. Which lands does this statement refer to? Will the Park go through a new public process to identify/designate these significant lands? Doesn't that contradict previous statements that the General Plan will not make recommendations regarding use or management of private properties around the park? Wouldn't most of the surrounding lands have some "aesthetic impact" on the park (if that land can be seen from anywhere in the park's 1,750 acres)?

42

<u>CONCLUSION</u> — The general topic of Park/Private Property interface prompts the obvious question — should the Park interject itself now in the planning process to control or limit what it views as "unacceptable" (not health and safety) use or activity on adjacent private land? No. That is the purview of Placer County or the Town of Truckee. The Park should defer to the local agencies and respect existing standards and zoning for private land. The draft Park Plan can, and does in some cases, emphasize a cooperative approach to accomplish a desired goal for some resources. That is a much better approach.

At the same time, should the Plan address the fact that new or increased park activities may be "visually offensive" (page 121) or "increase the threat of vandalism or damage" (page 127) to adjacent owners? Yes. That is most definitely the purview of the State Park and we appreciate recognition of the need to consider adjacent owners when new uses are being proposed. We look forward to the preparation of the Natural Resources and other plans where these impacts will be analyzed with all affected parties.

Filed in the office of the Secretary of State of the State of California Dec. 20, 1989 March Fong Eu, Secretary of State By Louella Cruz, Deputy

EXECUTIVE DEPARTMENT STATE OF CALIFORNIA

EXECUTIVE ORDER D-78-89

WHEREAS, the Fifth Amendment to the United States Constitution, applicable to the State of California by the Fourteenth Amendment, and Article I, Section 19, of the California Constitution, guarantee that private property shall not be taken for public use without just compensation; and

WHEREAS, recent United States Supreme Court decisions in Nollan v. California Coastal Commission, 483 U. S. 825 and First English Evangelical Lutheran Church of Glendale v. County of Los Angeles, 482 U. S. 304, have affirmed that state governmental actions, including regulations, that do not formally invoke the condemnation power may result in a taking of private property, even temporarily, for which just compensation is required; and

WHEREAS, responsible fiscal management and fundamental principles of good government require that government decision makers evaluate carefully the effect of their regulatory actions on constitutionally protected private property rights; and

WHEREAS, the executive branch of the State of California is comprised of numerous agencies, departments, boards, and commissions whose decisions may potentially affect private property interests; and

WHEREAS, state government should be a leader in demonstrating sensitive consideration of protected private property rights and in avoiding unintended and undue financial burdens on the state budget, while state agencies fulfill their statutory duties;

NOW, THEREFORE, I, George Deukmejian, Governor of the State of California, by virtue of the power and authority vested in me by the Constitution and statutes of the State of California, do hereby issue this order to become effective immediately:

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- All agencies, departments, boards, and commissions shall:
 - a. Consistent with fulfilling their statutory duties, evaluate their proposed regulatory actions in light of guidance provided in the aforementioned Supreme Court decisions and other relevant judicial authority in order to ensure the appropriate protection of private property rights consistent with the provisions of the United States and California Constitutions.
 - b. Assure that their actions are properly supported by the administrative record, by statutory and other legal authority, and fully comply with the guidance set forth by the United States Supreme Court, including consideration of the following principles:
 - Governmental actions resulting in a physical invasion, or physical damage to private property may constitute a taking.
 - (ii) Governmental actions which interfere with the use and enjoyment of, or access to and from private property may constitute a taking.
 - (iii) For governmental actions which amount to a taking the actions result in a "temporary" taking.
- The legal staff of the Department of General Services may be requested to provide guidance and technical assistance to any departments seeking to evaluate the potential private property impacts of agency proposals.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this 20th day of December 1989.

Signed George Deukmejian Governor of California

ATTEST:

Signed March Fong Eu Secretary of State Disabled Equestrians Organization 231 Glenwood Ave Woodside, Calif. 94062 650-851-8343 Voice 650-851-3914 FAX www.DisabledEquestrians.org mailto: donp@disabledequestrians.org Sept 5, 2002

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento, CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR. Comments due in writing by September 20, 2002

Dear Ms. Baxter:

The Disabled Equestrians Organization (DEO) represents individuals that are moderately disabled and use a horse or mule to provide them access to trails in the outdoors. The causes of their disabilities are varied, and include accidents, old age and disease. Some of the areas affected are knees, lungs, hearts, backs, ankles and eyesight. In spite of the diversity of aliments, they all share a common solution to their disabilities: they use a horse or mule to carry their worn out bodies to the places that millions of Americans enjoy: the beautiful high country of the Sierras, the rolling hills of the California coast, and many other public parks and forests.

The DEO is very concerned about Federal, State and Local agencies that are restricting, limiting or reducing the use of horses on the public trails they manage. There appears to be a concerted effort by some people who seem to think such restrictions are somehow good for the environment. We disagree with this conclusion, but the issue we are concerned about is far more important.

The Americans with Disabilities Act, Public Law 101-336 enacted July 26, 1990 and the Department of Justice's regulation implementing title II, subtitle A, of the ADA prohibits discrimination on the basis of disability in all services, programs, and activities provided to the public by Federal, State and local governments. A disability as defined by ADA is a "physical or mental impairment that substantially limits one or more of the major life activities of an individual". To watch the roar of the falls in Yosemite, see the snow-capped peaks of the high Sierras, listen to the wind rustling in the aspens, these are truly a major life activity.

-10 37, 32 202 o o 202 1 ______ The Architectural Barriers Act of 1968 requires all buildings and facilities built or renovated with Federal funds be accessible to and usable to physically disabled persons. This law forms the foundation of the legal mandate requiring Federally funded facilities and programs to be accessible to and usable by physically disabled persons.

Section 504 of the Rehabilitation Act of 1973, as amended in 1978 states "No otherwise qualified handicapped individual in the United States shall, solely by reason of his handicap, be excluded from the participation in, be denied the benefits of, or be subject to discrimination under any program or activity conducted by Federal financial assistance or by an Executive Agency." This Act further broadens the Architectural Barriers Act in that it requires program accessibility in all services provided with Federal dollars.

To deny disabled horsemen the right to use their horse to access the public trails is a clearly a violation of Federal law and results in discrimination against disabled equestrians. The closures are reducing opportunities for disabled equestrians to access the backcountry. It is essential that disabled equestrians have a place to park their trailer to unload their horse, a place for their horse to spend the night, and the permission to ride on the trails.

We do not want to see our funds and public funds spend on a lawsuit to enforce our rights. We would rather work with the public agencies to improve the trails, raise funds for outdoor programs, expand horse camps, and raise public awareness. But if we are denied our rights, a lawsuit will be our only recourse.

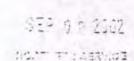
Now that we have established our role, there are several concerns regarding the Donner Memorial State Park General Plan/ Draft EIR

In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template. Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Lonely Meadows/ Kingvale and Davies Creek on the W-E axis.

1.



We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner Lakeview Canyon

Ridge route on the Schallenberger to complete the Donner Lake Rim Trail Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized right of access of disabled equestrians, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for disabled equestrians.

Please keep us informed of your progress in insuring this plan will comply with Federal Law.

Regards from

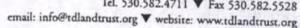
Sincerely,

Louis le Elig G Donald E. Pugh

President

mailto: donp@disabledequestrians.org

SEP 1 0 2002





September 13, 2002

President James L. Olmsted

Vice President Kathleen Ritchie

ounding Board Member Dan Wendin

Board of Directors
Ralph "Bud" Hunt
Tamara Lieberman
William Oudegeest
Matt Rusanoff
Scott Ryan
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Wendell Ulberg

Advisory Council

Bob Clark
Craig Close
John Cobourn
Kathleen Eagan
Greg Faulkner
Mark Himmelstein
Bob Herhusky
William McGlashan
Steve Michel
Stephanie Olivieri
James L. Porter, Jr.
Craig Ritchey
Bill Thomason

Executive Director Perry Norris

Director of Land Conservation Jeff Cutler

Membership Services
Coordinator
Nancy Delumyea

Development Associate Susan Sheffield

Contributions to the Truckee Donner Land Trust are tax-deductible under section 501(c) (3) of the Internal Revenue Service Code California Department of Parks and Recreation Northern Service Center One Capitol Mall, Suite 500 Sacramento, CA 95814

SEP 2 4 2002

Attention: Donner Memorial State Park General Plan Team

Dear Planning Staff,

I am writing on behalf of the Truckee Donner Land Trust to submit the Trust's comments on the Donner Memorial State Park Preliminary General Plan/Draft EIR. We appreciate being given the opportunity to submit comments and commend the planning team for undertaking this timely planning effort. With expansion in the use of existing facilities and with the expansion of the size of the Park the time is definitely ripe for a comprehensive planning approach. With that said, here are the Truckee Donner Land Trust's comments on the Preliminary General Plan/Draft EIR.

1) The Preliminary General Plan could a better job of detailing imminent acquisitions. The current document does not specifically mention the Hewlett donation, the remaining Schallenberger Ridge and Lakeview Canyon lands, or the TDLT parcels that will most likely all be conveyed to the State and become part of the Park around the same time the General Plan becomes finalized. The maps included continue this lack of clarity by showing all these parcels as potential acquisitions in Map 3 but only showing the Trust for Public Land parcel in Map 2. These lands are all significantly beyond the "potential acquisition" threshold and are merely waiting for the final pieces of the funding puzzle to come together for conveyance to the State. These acquisitions have had broad support from both the public and private sectors.

45

- 2) We are concerned that the Preliminary General Plan/Draft EIR seems to give guidance that is compromised or has the potential to be compromised by the Park's own actions. Specifically, the jet ski concessionaire operation and other motorized recreational opportunities within the Park potentially conflict with several guidelines and goals.
- 3) While we understand the need for a General Plan to provide flexibility into the future, we are concerned that this planning document outlines necessary future planning and studies, in particular for Planning Zone 3, yet doesn't provide a timeline or implementation schedule that would allow use of all the individual reports and plans in conjunction with each other once they are completed. This approach puts the Park at risk of coming up with plans that conflict with each other, and also could lead to a failure to adequately assess cumulative impacts resulting from implementation of all the individual plans. For example, the Park could complete a roads and trails plan only to find that parts of it cannot be implemented due to the results of the watershed plan or biological inventories.

It is our hope that the planning process for the Park will progress as rapidly as possible towards implementation of plans to help maximize the Park's benefit to the public. Our comments above are not meant to detract from our general support for the Preliminary General Plan but are merely our ideas on how the Plan could be even better. Thank you again for undertaking this daunting planning effort and for giving us the opportunity to comment.

Sincerely,

Perry Norris Director California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento, CA 95814

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Re: Donner Me

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

- While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.
- Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.
- A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Lonely Meadows/ Kingvale and Davies Creek on the W-E axis.
- We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.
- No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this
 capacity in other land management jurisdictions and would be happy to be certified, or otherwise
 available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT,

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Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

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We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

Bill and Leslie Wraith III

110 Sausal Drive

Portola Valley, CA 94028

September 6, 2002

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3500 American River Drive Sacramento, CA 95864-5805 P.O. Box 15002 Sacramento, CA 95851-1002 (916) 484-3011 • FAX (916) 484-7012

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SEP 2 4 2002

KORTHET TELLOS

September 20, 2002

Gudrun Baxter California State Parks Northern Service Center P.O. Box 942896 Sacramento, CA 94296-0001

RE: DONNER MEMORIAL STATE PARK PRELIMINARY GENERAL PLAN/DRAFT EIR

Dear Gudrun:

Thanks again for the opportunity to review the preliminary General Plan/EIR for Donner Memorial State Park. A. Teichert and Son, Inc. is pleased to participate in such an exciting project for both State Parks and the residents of California. In order to assist you in refining this draft document, we would like to offer the following comments/suggestions:

| PAGE# | COMMENT | |
|-------|---|----|
| iii | Alternative 3 is more appropriately described by the word "new" rather than future. The use of the term "future" may erroneously imply a chosen alternative. | |
| 6 | The designation of two preferred alternatives is confusing and conflicts with other sections of the plan. An option may be to state that various alternatives were analyzed, two were considered viable (possibly labeled as Alternatives A and B) and that Alternative A is the preferred alternative. | 51 |
| 6 | Under the second paragraph, the first sentence should read, "The Department, along with Teichert, applied for and was awarded a federal Transportation Enhancement Activities (TEA) grant in July of this year for \$3.1 million, to work in partnership to build a new museum/visitor center on a portion of Teichert's land." | 52 |
| 6 | At the end of the second paragraph under New Museum/Visitor Center Alternatives, the sentence should read that, "The proposed land donation | 53 |

| | would also include a large pond that has been reclaimed to support wildlife and native vegetation and open space recreation." | | |
|-----|---|-----|--|
| 88 | Under the last guideline (Work with other trails associations) you may want to include a reference to the Town of Truckee Trails Master Plan which was recently adopted. This master plan actually provides some conceptual trail alignments which tie into existing park property. | | |
| 95 | Under interpretive period it appears that you are describing three groups of importance: The Washo Tribe, emigrants from the east between 1844-1946, and the "modern times". Your interpretive period summary and unifying themes on pages 95-97 should reflect that. In addition, the role of transportation over the Sierra Nevada (Native Americans, trails, railroad, highway, etc.) was portrayed as a significant theme for the new museum/visitor center. It may be helpful to reiterate this theme within the document. | | |
| 102 | Second paragraph first sentence should read 35 acres. | 154 | |
| 105 | Bullet number 3 under guidelines should be revised to read, "The purpose of the new museum/visitor center is to support the mission of the Department, provide a California gateway experience, and inspire park and museum visitors with lasting impressions of the natural, cultural and recreational resources in the park. Most importantly, and in accordance with the TEA proposal concept, the nexus of change that occurred following the advent of emigration through the area will be the focus of interpretation to promote a broader understanding of the early pioneers heading west for new futures and opportunities in California." | 55 | |
| 106 | Under bullet number 5 a new trail alignment is discussed. It would be helpful if proposed trail additions and realignments were graphically depicted somewhere in the document. | 66 | |
| 115 | It would be helpful to refer to the Teichert and Lakeside alternatives as alternatives A and B as discussed on the first page of this comment letter. By utilizing this language the paragraph could be revised to read, "This analysis focuses on the environmental effects of Alternative B, the Lakeside alternative, where the proposed museum/visitor center location is within current park boundaries. The environmental effects of Alternative A, the Teichert alternative, will be evaluated in a separate project specific environmental document as required by the federal TEA grant program." | 57 | |
| 116 | Revise bullet number 5 to read, "Provide a new museum/visitor center on property east of the current park boundary (Alternative A), or a site adjacent to Donner Lake (Alternative B)." | 58 | |
| | | | |

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The language of the first paragraph under alternatives is somewhat unclear. Perhaps the paragraph could be revised to read, "Three in-park alternatives were evaluated which led to Alternative B, the Lakeside Area museum/visitor site. Alternative A, the Teichert site has not been evaluated in this alternatives analysis as it is not currently State Park property."

137

The term future should be replaced with "new" when discussing the location of a museum at China Cove Road.

Map 4

The reference to the unconsolidated material/potential contamination on the Teichert property should be revised to eliminate all references to potential contamination. A Phase 1 prepared for the site has cleared the property of potential contamination.

Matrices

In the top right section labeled "Teichert Property, Visitor Center" the first cell should read, "Under the terms of the awarded grant,"

Thanks again for the opportunity to review and comment on the draft plan. If you have any questions, or need further clarification on any of our comments, please feel free to call me at 484-3237.

Best Regards,

Mike Isle, AICP

Assistant Project Manager

Enclosures

 Kim Nystrom Laura Wilson Randy Sater John Briggs

ADDITIONAL CEQA COMMENT LETTERS RECEIVED

The following letters were received during the CEQA public review phase along with the previous letters contained in this document. They consist of additional letters similar in form and content to the letter containing comments #48, 49, and 50 (from Mr. Bill Wraith), requesting inclusion of specific language in the General Plan directed toward development of equestrian facilities.

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

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Regards from

Name MICHELE DESIANO
Address 13436 SWAPS CF CRASS VALLEY Ca 95949
Other contact info Other contact info

September 4, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

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NORTHERN SERVICE CENTER

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Regards from:

Katie Guilliat Member "Gold Country Trails Council" P.O. Box 1420 Cedar Ridge, Ca. 95924

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

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SEP 1 2 2002

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Regards from

William Lorber

8025 Morningside Drive

Granite Bay, Ca. 95746

September 7, 2001

Gudrun Baxter, Project Manager California State Parks Northern Service Center One Capitol Mall Suite 500 Sacramento CA 95814

RECEIVED

SEP 1 2 2007

NORTHERN SERVICE CENTER

RE: Donner Memorial State Park General Plan

Dear Ms. Baxter,

My husband and I have learned about plans to provide access to the Coldstream Canyon. We are very supportive of providing access and horsecamps where ever possible so that the public can enjoy the beauty of these areas. We have been informed that the Lower Teichert Pond Area would be a great location for a horse camp seeing that it is located on relatively flat land and has both potable and livestock water available.

Equestrians are constantly fighting the battle of keeping existing trails open, so it is refreshing to find out that this area could become a great place to enjoy horse camping and riding. If we can be of assistance in any way, please let us know. We already work on the Pony Express National Historic trail and are co-chairperson for the Traylor Ranch Nature Reserve with hiking and equestrian trails in Penryn, CA. Equestrians are glad to donate time to help construct and maintain trail systems. We hope this area will provide us with another opportunity to enjoy the beauty of this country.

Thank you for your consideration of this project.

Sincerely,

Linda Potter

Loomis Basin Horsemen's Association member Traylor Ranch Nature Reserve Co-chairperson National Pony Express Association member September 7, 2002

RECEIVED

SEP 1 2 2002

Gudrun Baxter, Project Manager California State Parks Northern Service Center One Capital Mall, Suite 500 Sacramento, California 95814

NORTHERN SERVICE CENTER

Re: Donner Memorial State Park General Plan/ Draft EIR

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Sincerely,

Mr. & Mrs. Larry Glenn 8864 Water Song Circle

Roseville, CA 95747

September 4, 2002

RECEIVED

SEP 1 2 2002

NORTHERN SERVICE

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

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Regards from

Carrie Nagy

2390 St Francis Drive Sacramento, CA 95821

SEP 1 2 2002

NORTHERN SERVICE CENTER

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One Capitol Mall Ste 500 Sacramento CA 95814

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Regards from

Gearn machada Jean M Machado 3708 Don Julio Blvd

North Highlands, CA 95660

Laurie Sweeney
Past President – Meadow Vista Trails Association
17960 Squirrel Haven Lane
Meadow Vista, CA 95722
530-878-8234

RECEIVED
SEP 1 2 2002
NORTHERN SERVICE

September 6, 2002

California State Parks

Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

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Laurie-Sweeney

Michael Peckham 17960 Squirrel Haven Lane Meadow Vista, CA 95722 530-878-8234

RECENTED

SEP 1 2 2002 NORTHERN SERVICE

September 6, 2002

California State Parks

Northern Service Center

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One Capitol Mall Ste 500 Sacramento CA 95814

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/ Michael Peckham

RECEIVED

SEP 1 2 2002

NORTHERN SERVICE CENTER

California State Parks
Northern Service Center
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Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

Sherry Moura

23120 Hidden Ranch Road

Auburn, CA 95602

NORTHERN SERVICE CENTER

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter,

I am the Trails Chair for the Loomis Basin Horsemen's Association("LBHA")We appreciate the opportunity to comment on this planWe request that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

• While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. We have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.
We might be able cost share, provide labor for or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

 We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

We endorse the intent of the plan to provide linkage to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail and Placer General Plan trails, with equestrian access to:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts.
 Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Very truly yours,

Sharon Roseme

3530 Auburn Folsom Rd Loomis, CA 95650 916-652-7139 sroseme@mhalaw.com 3530 Auburn Folsom Rd Loomis, CA 95650 916-652-7139 sroseme@mhalaw.com

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September 9, 2002

SEP 1 1 2002

NORTHERN SERVICE CENTER

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

- We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.
- No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Thank you in advance for your help!

Nancy Frank

7071 Rancho Verde Lane

Loomis, CA 95650

916-660-0630

SEP 1 1 2002

NORTHERN SERVICE CENTER

September 10, 2002

California State Parks Northern Service Center

ATTN: Ms Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

A recent communication from Adda Quinn has alerted me to the urgency of the above referenced plan/draft EIR.

For many years I have represented equestrian interests on the San Mateo County Trails Advisory Committee but my personal interests go far beyond local issues. I have read and considered the following letter by Adda Quinn and support it in it's entirety. Please address the equestrian issues as outlined.

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner

Lakeview Canyon

Ridge route on the Schallenberger to complete the Donner Lake Rim Trail

Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Respectfully Yours

Ernst O. Meissner

1327 Johnson Street

Menlo Park, CA 94025

650 325-0479 phone and fax

eomeissner@aol.com

SEP 1 1 2002

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814 NORTHERN SERVICE CENTER

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

• We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

• No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

Janet B. Heimann

11565 McCarthy Road

Carmel Valley, CA 93924

E-mail Trailnet@aol.com

Janet B. Humann

California Equestrian Trails & Lands Coalition

Charles (Toby) Horst, Chairman 36281 Lodge Road Tollhouse, CA 93667

September 6, 2002

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SEP 1 1 2002

NORTHERN SERVICE

CENTER

California State Parks Northern Service Center One Capitol Mall Ste 500 Sacramento CA 95814

ATTN: Gudrun Baxter, Project Manager

Re: Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

We in the California Equestrian Trails & Lands Coalition (CET&LC) appreciate the opportunity to comment on this plan. In a recent meeting between some of our 43,000 member equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR are amended to reflect specific needs of the equestrian community.

- While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp,s assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.
- Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp. CET&LC can help coordinate some of this cooperative effort.
- A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/Kingvale and Davies Creek on the W-E axis.

We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian trucks and trailers. Again many of these equestrian rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

No provision has been made for potential Volunteer Trail Patrol. Many of our members serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. Our member groups are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate equipment day parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access: Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner Lakeview Canyon Ridge route on the Schallenberger to complete the Donner Lake Rim Trail Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above.

CET&LC understands that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place our organizational information on your notification list for future actions. We will make every effort to have our member groups respond.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians.

Sincerety:

Charles (Toby) Horst

J. Berkey 23047 Avis Lane Hayward, CA 94541

September 18, 2002

RECEIVED
SEP 2 0 2002

NORTHERN SERVICE CENTER

California State Parks, Northern Service Center One Capitol Mall, Suite 500 Sacramento, CA 95814

ATTN: Gudrun Baxter, Project Manager

Re: Donner Memorial State Park General Plan/ Draft EIR

Gentlemen:

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the inal version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp, which is located 15 miles down Highway 20, has been suggested as a desirable template. Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station) or other similar location, this would be an ideal spot from which to stage rigs. Such parking facilities could double as emergency staging areas, when needed.

No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified or otherwise available to serve in a similar capacity.

We endorse the intent of the plan to provide linkage to planned and existing trails such as the Pacific Coast Trail, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We appreciate the opportunity of working with Mr. Knapp to identify our needs for a number of loop trails in the area of varying lengths and an adequate day-parking area for rigs. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2, which included equestrian access to:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail · Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Sincerely,

J. Berkey



Law Office Of JONATHAN J. ZERIN

*Jonathan J. Zerin Ann Rubenstein *Licensed in California and Nevada

131 S. Auburn St., P.O. Box 3453, Grass Valley, CA 95945-3453 ● Telephone: (530) 272-1524 ● Fax: (530) 272-0125

September 6, 2002

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Suite 500 Sacramento, CA 95814

Re: Donner Memorial State Park General Plan/Draft EIR

Dear Ms. Baxter,

We thank you for the opportunity to comment on this plan which was presented in a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan.

We think that the Final version of the Plan and EIR should be more specific in addressing the needs and concerns of horsemen who anxiously await the development of and will use a Horse Camp and adjoining loop trails in the Coldstream Canyon area that will link with existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, etc. We also will need adequate day-parking areas for our horse rigs.

Please refer to the needs expressed to Mr. Knapp in the meeting of September 2 that include equestrian access for Emigrant Canyon/Coldstream Pass in the saddle between Mt. Judah and Mt. Donner, Lakeview Canyon, the Ridge route on the Schallenberger to complete the Donner Lake Rim Trail, and smaller loop routes in the valley floor. Horsemen have contributed much to the Truckee Donner Land Trust and will contribute time and labor to maintain and build trails and horse camps (like Skillman) in the area. We appreciate your consideration of this request and look forward to working together to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians.

Very truly yours,

Ann Rubenstein Attorney at Law

AR:hs

RECEIVED

September 5, 2002

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to me. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

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Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

• We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again our rig is 42 foot long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar

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location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

No provision has been made for potential Volunteer Trail Patrol. Many of us including myself serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

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We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from
Spincer Scott Fromin

Spencer Scott Brown

11545 Oregon Blvd.,

Reno, Nevada 89506

Scott_Brown@washoehealth.com

September 5, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to me. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

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Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again our rig is 42 foot long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar

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We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from Lynnette Rollins

Lynnette Rollins 5080 Jilltree Lane

Garden Valley, CA 95633

lrollins@telecom.dgs.ca.gov

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento, CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

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SEP 0 9 2002

NORTHERN SERVICE CENTER

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Sincerely yours,

C. Budd Colby, PhD

Mounted Patrol San Mateo County

Captain 2001

521 Kings Mountain Rd. Woodside, CA 94062

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SEP 0 9 2002

NORTHERN SERVICE CENTER California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

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Sincerely ... Schur

Connie Schurr P.O. Box 2682

Malibu, CA 90265

September 4, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

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Regards from

Rick DeBenedetti

1533 Portola Road Woodside, CA 94062

Rich DoBonedorie

September 5, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

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Regards from

Candi & Larry Suddjian harry Suddjian

5017 William Court Auburn, CA 95602

530-878-2813

PAUL & HAZEL SHEWELL P.O. BOX 412 NEVADA CITY, CA 95959

Tel: 530-265-2323 Email: hazelshewell@sbcglobal.net

September 6, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

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Sincerely,

Hazel Shewell
Paul and Hazel Shewell

Member of: Gold Country Trail Council

San Ramon Horsemens Association Moraga Horsemens Association

RECEIVED

SEP 0 9 2002

CASEY J. TERRIBILINI, D.C., F.A.F.I.C.C.

Qualified Medical Examiner Appointed by the Industrial Medical Council Fellow of the American Board of Disability Analysts

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento, CA 95814 September 4, 2002

Re:

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California State Parks Northern Service Center Page 2

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Casey Terribilini, D.C., FAFICO

SEP 0 9 2002

September 5, 2002

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Best regards,

Wanda Moore

41357 Roberts Ave. Fremont, CA 94538

Email: wmoore1975@hotmail.com

September 8, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

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SEP 0 9 2002

NORTHERN SERVICE

Re: Donner Memorial State Park General Plan/ Draft EIR

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. I am the equestrian advisor to the Truckee Donner Land Trust. My donations have built the bridge over Gregory Creek in Negro Canyon, provided the State Parks with a snowmobile, and helped purchase land for the Schallenberger Ridge

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Regards from

Adda Quinn

Castle-to-Martis Horse Trails Committee

3027 St. James Rd Belmont CA 94002-2955 AND

11448 Deerfield Dr Ste 2 Box 196 Truckee CA 96161 PLEASE MAIL TO BOTH

530-562-0148 AND 650-592-0722 PLEASE CALL BOTH

envirohorse@yahoo.com

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SEP 0 9 2002

Disabled Equestrians Organization
231 Glenwood Ave
Woodside, Calif. 94062
650-851-8343 Voice
650-851-3914 FAX
www.DisabledEquestrians.org
mailto: donp@disabledequestrians.org
Sept 5, 2002

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento, CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter:

The Disabled Equestrians Organization (DEO) represents individuals that are moderately disabled and use a horse or mule to provide them access to trails in the outdoors. The causes of their disabilities are varied, and include accidents, old age and disease. Some of the areas affected are knees, lungs, hearts, backs, ankles and eyesight. In spite of the diversity of aliments, they all share a common solution to their disabilities: they use a horse or mule to carry their worn out bodies to the places that millions of Americans enjoy: the beautiful high country of the Sierras, the rolling hills of the California coast, and many other public parks and forests.

The DEO is very concerned about Federal, State and Local agencies that are restricting, limiting or reducing the use of horses on the public trails they manage. There appears to be a concerted effort by some people who seem to think such restrictions are somehow good for the environment. We disagree with this conclusion, but the issue we are concerned about is far more important.

The Americans with Disabilities Act, Public Law 101-336 enacted July 26, 1990 and the Department of Justice's regulation implementing title II, subtitle A, of the ADA prohibits discrimination on the basis of disability in all services, programs, and activities provided to the public by Federal, State and local governments. A disability as defined by ADA is a "physical or mental impairment that substantially limits one or more of the major life activities of an individual". To watch the roar of the falls in Yosemite, see the snow-capped peaks of the high Sierras, listen to the wind rustling in the aspens, these are truly a major life activity.

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The Architectural Barriers Act of 1968 requires all buildings and facilities built or renovated with Federal funds be accessible to and usable to physically disabled persons. This law forms the foundation of the legal mandate requiring Federally funded facilities and programs to be accessible to and usable by physically disabled persons.

Section 504 of the Rehabilitation Act of 1973, as amended in 1978 states "No otherwise qualified handicapped individual in the United States shall, solely by reason of his handicap, be excluded from the participation in, be denied the benefits of, or be subject to discrimination under any program or activity conducted by Federal financial assistance or by an Executive Agency." This Act further broadens the Architectural Barriers Act in that it requires program accessibility in all services provided with Federal dollars.

To deny disabled horsemen the right to use their horse to access the public trails is a clearly a violation of Federal law and results in discrimination against disabled equestrians. The closures are reducing opportunities for disabled equestrians to access the backcountry. It is essential that disabled equestrians have a place to park their trailer to unload their horse, a place for their horse to spend the night, and the permission to ride on the trails.

We do not want to see our funds and public funds spend on a lawsuit to enforce our rights. We would rather work with the public agencies to improve the trails, raise funds for outdoor programs, expand horse camps, and raise public awareness. But if we are denied our rights, a lawsuit will be our only recourse.

Now that we have established our role, there are several concerns regarding the Donner Memorial State Park General Plan/ Draft EIR

In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

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We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for disabled equestrians.

Please keep us informed of your progress in insuring this plan will comply with Federal Law.

Regards from

Sincerely,

Donald E. Pugh

President

mailto: donp@disabledequestrians.org

RECEIVED

SEP 0 9 2002

TO: California State Parks, Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814 Re: Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

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NORTHERN SERVICE
CENTER

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Regards from

Name

Address Other contact muo Carla M Ambriz 15930 Foothill Ave

CAMBRIZ & CEARTHLINK, NET

It would truly be a pleasure to be able to ride from this horse camp one day. Thanhyon for your efforts.

September 12, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento, CA 95814

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Regards
MMDM

Michele Dallam 4309 #4 Collins Ct

Mt View, Ca 94040

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SEP 2 0 2002

NORTHERN SERVICE CENTER

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Regards from

Steve Breff
Back 40 Ranch

42600 Traverse Trail

Aguanga, CA 92536

1-909-763-5010 home

+1 (775) 242-5294 fax

+1 (909) 763-1487 Offic

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SEP 2 0 2002

NORTHERN SERVICE

California State Parks

Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

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Regards,

Cliff McDonald

2128 El Monte St

Needles, Ca. 92363 760/326/2935

Jeri Ayers-Scott Bookkeeping Service

4810 Sutcliff Avenue

San Jose, California 95118-2341

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September 12, 2002

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NORTHERN SERVICE CENTER

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Jeri Ayers-Scott 4810 Sutcliff Avenue San Jose, CA 95118-2341

cc: Adda Quinn
3027 St. James Road
Belmont, CA 94002
650-592-0722 phone
650-802-9654 fax but computer must be on, call first envirohorse@yahoo.com Adda

California State Parks
Northern Service Center
One Capitol Mall, Suite 500
Sacramento, CA. 95814
ATTN: Gudrun Baxter, Project Manager

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James G. Yates 243 San Carlos Way, Novato, CA. 94945-1676

Other contact info JamesGYates@aol.com September 12, 2002

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Michele Roush Shaw, DVM

13054 Folsom St

North San Juan CA 95960

Docshaw@pacbell.net

September 13, 2002

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Regards

Linda Thomason 223 Addison Ct.

Fremont, Ca 94539

Linda Thomason

TO: California State Parks, Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814 Re:

General Plan/ Draft EIR

Comments due in writing by September 20, 2002

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Donner Memorial State Park

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Regards from
Name 45 ft xngl

1300 CANGON WOOD CT #10 HORSEAROUND @WEDTV. NET Deck CA 94595

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NORTHERN SERVICE CENTER

September 15, 2002

TO: California State Parks, Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

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Regards from Mary Everett, 715 Promontory Terrace, San Ramon, CA 94583

AL 20162 Daytime phone: 925 355 3162

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SEP 2 n 2002

NORTHERN SERVICE

September 4, 2002

TO: California State Parks, Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

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Regards from Karl Boeger 3397 El Monte Drive Concord, CA 94519 925-691-7844

September 4, 2002

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ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

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Kathleen Boeger
3397 El Monte Drive
Concord, CA 94519
925-691-7844

September 16, 2002
California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

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Regards from

Janice Frazier 20508 Henwood Road San Jose, CA 95120 September 16, 2002 California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814

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NORTHERN SERVICE

Re: Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

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Dan Dawson 20508 Henwood Road San Jose, CA 95120 California State Parks

Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

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San Joseph Ca.

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ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

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Michael Yowers Santal Lava, CA

Marinera Ranch

September 11, 2002

California State Parks Northern Service Center One Capitol Mall, Ste 500 Sacramento, CA 95814

ATTN: Gudrun Baxter, Project Manager

Re: Donner Memorial State Park General Plan/ Draft EIR

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The Skillman Group Camp on Highway 20, the Skillman Group Camp is a good example of what is needed.

What we would propose would supply a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis. I feel sure the horse community can help with expenses.

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We really like the ideas on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". But we need horse day camping facilities. We agree with the plan to provide LINKAGE to future and present trails.

Some of our needs were expressed to Mr. Knapp in the September 2 meeting. We would like to make sure that the final Plan recognizes the number of horseback riders in the area and their desire for facitlities.

We would feel more comfortable if the final Plan document more specifically recognized equestrian needs.

I know the planning process can be long and tedious at times, but we would like to be able to express our needs and would like to be able to attend workshops.

Thank you for your serious consideration of equestrian needs. We hope to work with you to make the Coldstream Canyon area into a wonderful recreational area with the inclusion of the horse community--a low impact user.

Thank you so much.

100 Marinera Road

Scotts Valley, CA 95066

Jai Suh

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814 RECEIVED
SEP 2 0 2002
NORTHERN SERVICE
CENTER

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

• We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

• No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

Jean Terry \(\square 6449 \) Marysville Rd.

Browns Valley, Ca.

95918

Name Address

Other contact info

September 12, 2002

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento, CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

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- * Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.
- * A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Lonely Meadows/Kingvale and Davies Creek on the W-E axis.
- * We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.
- * No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include

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NORTHERN SERVICE CENTER equestrian access:

- * Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
 - * Lakeview Canyon
 - * Ridge route on the Schallenberger to complete the Donner Lake Rim Trail

* Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Pat Dallam

416 Chaucer St

Palo Alto, Ca 94301

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SEP 2 0 2002

NORTHERN SERVICE CENTER

California State Parks
Northern Service Center
ATTN: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

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While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

- We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.
- No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this

capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

UICTORIA L. THOMPSON

Victoria L Thompson

P O Box 243

Cedar Ridge CA 95924

530-273-6784

tori@gv.net

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SEP 2 n 2002

NORTHERN SERVICE

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall, Suite 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR Comments due in writing by September 20, 2002

Dear Ms. Baxter,

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• While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

• We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

• No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:

- Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

Austine Cooper

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Sincerely,

Christine F. Cooper 35 Martinez Road

Woodside, CA 94062

California State Parks
Northern Service Center
Attention: Gudrun Baxter, Project Manager
One Capitol Mall Ste 500
Sacramento CA 95814

Re: Donner Memorial State Park General Plan, Draft EIR

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. Recently, during a meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, a wealth of information was exchanged on equestrian desires for horse access in Coldstream Canyon. However the Draft Plan and EIR are not currently specific in a number of areas relating to equestrian use. My letter is in request to amend the Final version of the Plan and EIR, to reflect equestrian community needs.

As a licensed landscape architect in the state of California (lic. no. 3526), I find recommendations for equestrian facilities noted in this letter and in similar letters from horsemen address important planning concerns.

While "design group camps" is mentioned in the Draft Plan / EIR text, I do not see provision specifically for equestrian camp facilities.

With Mr. Knapp's guidance, the Lower Teichert Pond Area was identified as the best possible horse camp location. In the best possible scenario, a horse camp should be on relatively flat land, in forest, have both potable and livestock water, and unpaved pads for equestrian trailer parking (up to 56 feet), with easy ingress and egress. The Skillman Group Camp, 15 miles down Highway 20, was suggested as a desirable example facility.

A horse camp in this location will provide a missing and needed facility between Robey Horse Camp - Euer Valley/Jackson Meadows on the Pacific Crest Trail, and between Loney Meadows/ Kingvale - Davies Creek.

Equestrians are willing to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for a horse camp.

I strongly support the plan as described (on page 90) to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision is made for adequate day parking for equestrian rigs, as many are long, requiring large turning radii.

If the Teichert gravel storage area becomes available (inside the gate near the 76 Station or similar location), it would be an ideal equestrian facility staging area for horse trailers. Such parking facilities could double as emergency staging areas, when needed.

I'd like to suggest provisions made for potential Volunteer Trail Patrol. Many horsemen serve in this capacity in other jurisdictions and would be happy to be available to you. I endorse the intent of the plan to link to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail and Place General Plan trails. I am happy to have been part of the group to work with Mr. Knapp, to identify our desire for a number of loop trails in the area, of differing lengths, and an adequate rig day-parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2, 2002 that include equestrian access:

Emigrant Canyon/ Coldstream Pass between Mts. Judah and Donner Lakeview Canyon Ridge route on the Schallenberger, to complete the Donner Lake Rim Trail, and smaller loop routes in the valley floor.

Many horsemen have worked to provide significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. As part of the equestrians supporting this effort, I would be thrilled if the final Plan document specifically recognized equestrian needs, and I ask for clarification of the issues outlined above.

I understand the planning process is long and will involve other opportunities for input. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful multi-use recreation area for low impact users, including equestrians. Let me know how I can help you further in this process.

Sincerely,

Catherine Kauer and Mark Hofmann

1300 Anton Place, Aromas, CA. 95004

Teri Personeni

From:

"Teri Personeni" <terob@ncwebsurfer.com>

Sent:

Friday, September 06, 2002 8:06 AM

Attach:

DonnerDEIR.doc

Sabjest. Fa.A

Fr.: Action Item By Copt 29 Please

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SEP 1 3 2002

NORTHERN SERVICE CENTER

September 4, 2002

California State Parks

Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re:

Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

a.. While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template.

Please look to the horsemen to cost share or donate trail signs, troughs,

picnic tables, hitch racks and corrals for such a horse camp.

A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

- a.. We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large unning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar location) this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.
- a. No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you. We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the PCT, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access:
- a.. Emigrant Canvon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- b.. Lakeview Canyon
- c.. Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- d. Smaller loop routes in the valley floor

Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above in.

We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Columbian Californ into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from Jero Corponens

Teri Personeni

12428 Personeni Lane

Nevada City, CA 95959 530) 273-9144

September 18, 2002

California State Parks, Northern Service Center One Capitol Mall, Suite 500 Sacramento, CA 95814

ATTN: Gudrun Baxter, Project Manager

Re: Donner Memorial State Park General Plan/ Draft EIR

I understand that a meeting was held recently between equestrians and Mr. Karl Knapp to discuss the Road and Trail Plan portion of the Donner Memorial State Park Draft General Plan. From what I have learned, there was positive information exchanged on equestrian needs for horses accessing the Coldstream Canyon. However, it appears that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. I am writing to request that the final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

The Lower Teichert Pond Area has been identified as the best possible location for an equestrian camp, which would be a very welcome addition to the area. The Skillman Group Camp, located 15 miles down Highway 20, has been suggested as a model. Many of our fellow horsemen would be happy to contribute both labor and a small assistance in funding for such a horse camp.

We strongly support the intention of the plan to "provide more loop trails, staging areas, and backcountry trail experiences." However, provision should be made for adequate day parking for equestrian rigs which are large, and long, requiring a large area for turning, or a drive through situation. Unpaved surfaces would be preferable. If the Teichert gravel storage area or other similar location becomes available, this would be an ideal spot from which to stage rigs. Such parking facilities could double as emergency staging areas, when needed.

We endorse the intent of the plan to provide linkage to planned and existing trails such as the Pacific Coast Trail, Truckee Town Trails, Donner Rim Trail and others. We appreciate the opportunity of working with Mr. Knapp to identify our needs for loop trails in the area of varying lengths and an adequate day-parking area for rigs. Particular areas of interest would be:

- Emigrant Canyon/ Coldstream Pass between Mts. Judah and Donner
- Lakeview Canyon
- Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- Smaller loop routes in the valley floor

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NORTHERN SERVICE CENTER California State Parks Page two September 18, 2002

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that helped make the Schallenberger Ridge available to the State. Throughout the state horsemen's organizations provide labor both for construction and maintenance of trails as well as for volunteer patrols. We are active participants and supporters of the parks and trail systems. We would appreciate the inclusion of these items in the final plan.

We appreciate your consideration of this request and look forward to working with you to make this area into a wonderful recreation area for low impact users, including equestrians.

Sincerely,

Marilynn Terstegge

103 Tara Road
Orinda, CA 94563



NORTHETAN SERVICE CENTER

MOTHER LODE ARABIAN HORSE ASSOCIATION P.O. BOX 7158 -- AUBURN, CALIFORNIA -- 95604-7158

Saturday, September 07, 2002

California State Parks

Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

This letter is to pledge the support of Mother Lode Arabian Horse Association for a horse camp within Coldstream Canyon. Over the years our group has supported various trail projects throughout northern California, both in terms of financial gifts for signs, water troughs, picnic tables, trail maintenance and improvements, etc. as well as many, many hours of volunteer time for patrol. We certainly will be very interested in helping to support this project as well.

Adda Quinn has already submitted several excellent suggestions reflecting equestrian concerns regarding a horse camp: long rig access, adequate water, shade, loop trails, and connections to the existing trail network, etc.

Thank you for your time and effort in considering the needs of horsemen in the Donner Memorial State Park General Plan.

Shirley Koch, Delegate

7050 King Road

Loomis, CA 95650

916-652-6842

elts@garlic.com

P.O. Box 1320, Meadow Vista, CA 95722

September 18, 2002

California State Parks

Northern Service Center

Attn: Gudrun Baxter, Project Manager

One Capitol Mall, Ste 500

Sacramento, CA 95814

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SEP 2 4 2002

NORTHERN SERVICE CENTER

Ref: Donner Memorial State Park General Plan/Draft EIR

Dear Ms. Baxter,

Our organization is very pleased to have the opportunity to comment on the Donner Memorial State Park General Plan/Draft EIR. Representatives from Action Coalition of Equestrians (ACE) attended the September 2, 2002 meeting conducted by Mr. Karl Knapp on the Road and Trail Plan portion of the General Plan / EIR and the needs of equestrians accessing the Coldstream Canyon portion of this plan.

In the course of the meeting we came to understand that one of our requests, that of a horse camp in Coldstream Canyon, would require inclusion in the Final version of the Donner Memorial State Park General Plan/EIR. The inclusion of such a camp is seen by equestrians as an important and viable amenity to the overall trail system developing in the Sierra Mountains and adjoining foothills. Several horse camps exist now but they lack the continuity of trails between them and the distance from camps like Robie Park to the next closest camp, Yure Valley, is more than a days ride. Locating a primitive horse camp in Coldstream Canyon with vehicle access would make this wonderful journey possible.

With all due respect to the many, many issues you take into account in the development of a significant General Plan/EIR like that of Donner Memorial State Park, we request that the Final Plan/EIR include a horse camp in the Coldstream Canyon and that the design of the proposed horse camp include the following specifications:

- 1. Lower Teichert Pond is geographically desirable because the terrain is relatively flat and forested.
- 2. The camp needs both potable water and livestock water.
- 3. Unpaved roads and an unpaved parking pad suitable for rigs that need a large turning radius is necessary for such a camp and for a general use staging area.

4. Multiple loop trails of varying length are desirable. Specific trails forming loops include Emigrant Canyon/Coldstream Pass between Mts Judah and Donner, Lakeview Canyon, ridge route on the Schallenberger Ridge to complete the Donner Lake Rim Trail, smaller loop routes on the valley floor.

You may already be aware of the horse camps in this area that were built and continue to be managed, maintained and supervised by volunteer equestrian organizations. Our organization and the 35 associations and clubs that we represent can be counted on to assist in the construction, material donation and maintenance needs for a horse camp located in Coldstream Canyon. Partnerships such as this have been successful through out the state and we would like to offer our assistance to this plan.

Please place my contact information on your notification list for future actions. Our members appreciate the consideration given to this request and will remain available to participate further at the appropriate time.

Sincerely

Janet Peterson

President, Action Coalition of Equestrians

P.O. Box 1320

Meadow Vista, CA 95722

(530) 878-4750

jpfood@pacbell.net

SEP 2 4 2002

NORTHERN SERVICE

TO: California State Parks, Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814

Re: Donner Memorial State Park General Plan/ Draft EIR

Dear Ms. Baxter,

Thank you for the opportunity to comment on this plan. In a recent meeting between equestrians and Mr. Karl Knapp on the Road and Trail Plan portion of the Draft Plan, positive information was exchanged on equestrian needs for horses accessing the Coldstream Canyon. It became apparent, however, that the Draft Plan and EIR were not sufficiently specific in a number of areas of interest to horsemen. The following is a request to assure that the Final version of the Plan and EIR be amended to reflect specific needs of the equestrian community.

While page 92 discusses the intent to "design group camps" no provision has been made specifically for inclusion of a Horse Camp. With Mr. Knapp's assistance we have identified the Lower Teichert Pond Area as the best possible location for such a camp. The camp should be on relatively flat land, in the forest, have both potable water and livestock water, and adequate unpaved pads for long rig parking (up to 56 feet) with easy ingress and egress. The Skillman Group Camp 15 miles down Highway 20 has been suggested as a desirable template. Please look to the horsemen to cost share or donate trail signs, troughs, picnic tables, hitch racks and corrals for such a horse camp.

We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces.

If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station) or other similar location, this would be an ideal spot to stage rigs from. Such parking facilities could double as emergency staging areas, when needed.

No provision has been made for potential Volunteer Trail Patrol. Many of us serve in this capacity in other land management jurisdictions and would be happy to be certified, or otherwise available for you.

We endorse the intent of the plan to provide LINKAGE to planned and existing trails such as the Pacific Coast Trail, Truckee Town Trails, Donner Rim Trail, Place General Plan trails, etc. We are gratified to have worked with Mr. Knapp to identify our needs for a number of loop trails in the area of differing lengths and an adequate rig day- parking area. Please refer to the needs expressed to Mr. Knapp in our meeting of September 2 that include equestrian access to:

- · Emigrant Canyon/ Coldstream Pass in the saddle between Mts. Judah and Donner
- · Lakeview Canyon
- · Ridge route on the Schallenberger to complete the Donner Lake Rim Trail
- · Smaller loop routes in the valley floor

Horsemen have been instrumental in providing significant donations to the Truckee Donner Land Trust that have helped make the Schallenberger Ridge available to the State. We would feel more comfortable if the final Plan document more specifically recognized equestrian needs, and thus ask you for inclusion/clarification of the issues listed above.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards,

Melinda hunn Melinda Lunn

1384 Anza Way, Livermore, CA 94550

925-606-6481

m.lunn@attbi.com

SEP 2 6 2002

NORTHERN SERVICE

California State Parks Northern Service Center ATTN: Gudrun Baxter, Project Manager One Capitol Mall Ste 500 Sacramento CA 95814

Donner Memorial State Park General Plan/ Draft EIR

Comments due in writing by September 20, 2002

Dear Ms. Baxter,

Re:

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A horse camp in this location will provide a missing capability between the Robey Horse Camp and the Euer Valley/Jackson Meadows on the S-N axis of the Pacific Crest Trail, and between Loney Meadows/ Kingvale and Davies Creek on the W-E axis.

• We strongly support the intention of the plan expressed on page 90 to "provide more loop trails, staging areas, and backcountry trail experiences". However, it is unclear whether provision will be made specifically for adequate day parking for equestrian rigs. Again many of these rigs are long, requiring large turning radii. We prefer unpaved surfaces. If the Teichert gravel storage area becomes available (about a quarter mile inside the gate near the 76 Station or other similar)

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We understand that this planning process is long and will involve other potential opportunities to provide input and/or attend workshops. Please place my contact information on your notification list for future actions.

We appreciate your consideration of this request and look forward to working with you to make the Coldstream Canyon into a wonderful recreation area for low impact users, including equestrians. Let us know how we can help you further during this process.

Regards from

Sarah Konst PO Box 7274

Auburn, CA 95603

Email: konst@oro.net

September 10, 2002

SEP 2 7 2002

NORTHERN SERVICE

TO: California State Parks, Northern Service Center

ATTN: Gudrun Baxter, Project Manager

One Capitol Mall Ste 500 Sacramento CA 95814

Re:

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Regards from,

TOC Crosswads for Clerk—

as an active trail rider and user of
our National Parklands. I would
Support any & all efforts to creats area's
for all types of users. Including

Eguistians Mankeyor

Stark Got JSetz El Srawn