

DEPARTMENT OF PARKS AND RECREATION

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OHMVR COMMISSION MEETING Sacramento, CA 95816

August 6, 2020

STAFF REPORT: Off-Highway Vehicle Trust Fund Update

STAFF: Susan Brock, Staff Services Manager II

SUBJECT: Fiscal Year 2020/2021 Budget and Off-Highway Vehicle Trust Fund

Condition

Fiscal Year 2020-21

The Budget Act of 2020 was signed by Governor Gavin Newsom on June 29, 2020 for the 2020/2021 fiscal year (FY).

The budget includes \$72,387,000 for State Vehicular Recreation Areas (SVRAs), Division headquarters, statewide projects and programs, and administrative costs. This represents an increase of \$72,000.

Local Assistance

The Grants and Local Assistance program appropriation is \$36,000,000. Local assistance funding includes a \$1,000,000 transfer from the State Parks and Recreation Fund made possible by increased fuel tax revenues per Item 3790-014-0392, Various Budget Acts and is unchanged from last fiscal year.

The Grants and Local Assistance program also administers a federal assistance program of the United States Department of Transportation's Federal Highway Administration. The Recreational Trails Program provides support for motorized recreation. The Governor's budget includes spending authority of \$9,000,000 from the Recreational Trails Fund which is the same spending authority as FY 2019/2020.

Capital Outlay

Capital Outlay Projects in the amount of \$20,575,000 is authorized and are as follows:

Great Basin District

Carnegie SVRA - Road Reconstruction

Construction

6,617,000.00

Oceano Dunes District

Oceano Dunes SVRA - Pismo SB Track-Out Prevention

Construction 827,000.00

Oceano Dunes SVRA - Grand Avenue Lifeguard Tower

Preliminary Plans 56,000.00 Working Drawings 146,000.00

Oceano Dunes SVRA - Le Sage Bridge Replacement

Preliminary Plans 103,000.00

Pismo State Beach - Entrance Kiosk Replacements

Preliminary Plans 44,000.00 Working Drawings 136,000.00

Ocotillo Wells District

Heber Dunes SVRA - Water System Upgrades

Working Drawings 96,000.00 Construction 990,000.00

Ocotillo Wells SVRA - Holmes Camp Water System Upgrade

Working Drawings 104,000.00 Construction 1,186,000.00

Ocotillo Wells SVRA - Holly Corp Acquisition

Acquisition 3,500,000.00

Ocotillo Wells SVRA - Auto Shop Addition

Working Drawings 105,000.00

Diablo Range District

Hollister Hills SVRA - Waterline Expansion

Working Drawings 62,000.00 Construction 1,305,000.00

Hollister Hills SVRA - Martin Ranch

Acquisition 5,000,000.00

Gold Fields District

Prairie City SVRA - Initial Erosion Control

Working Drawings 298,000.00

Not all of the projects above will be realized. Some due to impediments, others due to difficulties related to COVID-19 and a desire to reduce expenditures from the Off-Highway Vehicle Trust Fund (OHVTF).

Other Items

The payment of \$6,014,000.00 from the OHVTF in FY 2020/2021 is tied to Chapter 50, Statutes of 2017, Senate Bill 84 which authorized the State to make a one-time \$6 billion supplemental pension payment to CalPERS in FY 2017/2018, in addition to the annual state contribution.

The additional pension payment was funded through a loan from the Surplus Money Investment Fund (SMIF). Senate Bill 84 requires all funds that are normally responsible for paying retirement contributions, including the OHVTF to repay the interest and principal on the loan from the SMIF. In FY 2018/2019 the OHVTF repaid \$394,000. The \$6,014,000.00 payment from the OHVTF is very close to the obligation, but an additional payment for interest may be required.

Off-Highway Vehicle Trust Fund Condition

We recognize the OHVTF appears imbalanced. Due to delays in closing FY 2017/2018, savings were not realized in prior Fund Condition Statements (FCS). However, the FY 2020/2021 Fund Condition Statement reflects a \$30,390,000.00 positive adjustment. This is a realization of adjustments at the closing of FY 2017/2018. Please reference the attached Fund Condition Statement Table.

The Detailed Fund Balance Report for FY 2017/2018 report the following expenditures and encumbrances by program:

Operations Support	\$51,412,042.27
Grant and Local Assistance	\$30,287,266.36
Capital Outlay	\$75,913.59
Total	\$81,775,222.22

The expenditures and encumbrances reported are significantly less than the FY 2017/2018 appropriation for these three programs of \$104,596,000.00.

Appropriations for State Operations reference 001 from the OHVTF are available to expend or encumber in the first year of the appropriation and have two additional years for liquidation of the encumbrances, a three-year cycle.

Appropriations for State Operations (Capital Outlay) reference 002 from the OHVTF are available to expend or encumber for the first three years and have two additional years for liquidation of the encumbrances, a five-year cycle.

Appropriations from the OHVTF for Grants and Local Assistance are available to expend or encumber for two years and have two additional years for liquidation of the encumbrances, a four-year cycle.

This multi-year budget cycle starts with an appropriation and as we pass through the life of the appropriation, we realize the actual obligation. This is a common situation, not unique to the OHVTF. This is demonstrated by FCSs providing three fiscal years of data and the adjustments made as we move through the life of the appropriation. Please reference the attached Fund Condition Statement Table.

The Off-highway Motor Vehicle Recreation (OHMVR) Division has been successful in reducing expenses in operations. Efforts began in earnest in FY 2016/2017 and continues to today. The OHMVR Division reduced FY 2020/2021 allocations for the six Districts with SVRAs by \$3,818,031. This is a reflection of more prudent spending and the right sizing of allocations.

OHMVR Division expects the levels of expenditures in FY 2018/2019, FY 2019/2020 and FY 2020/2021 to be at a level similar to FY 2017/2018.

Staff at OHMVR Division, in coordination with staff at the SVRAs, have improved the management of encumbrances. Properly managing encumbrances by disencumbering when funds are not required and using funds from the appropriation year in which the goods and services are received, provides a more accurate assessment of OHVTF obligations.

Commission Action

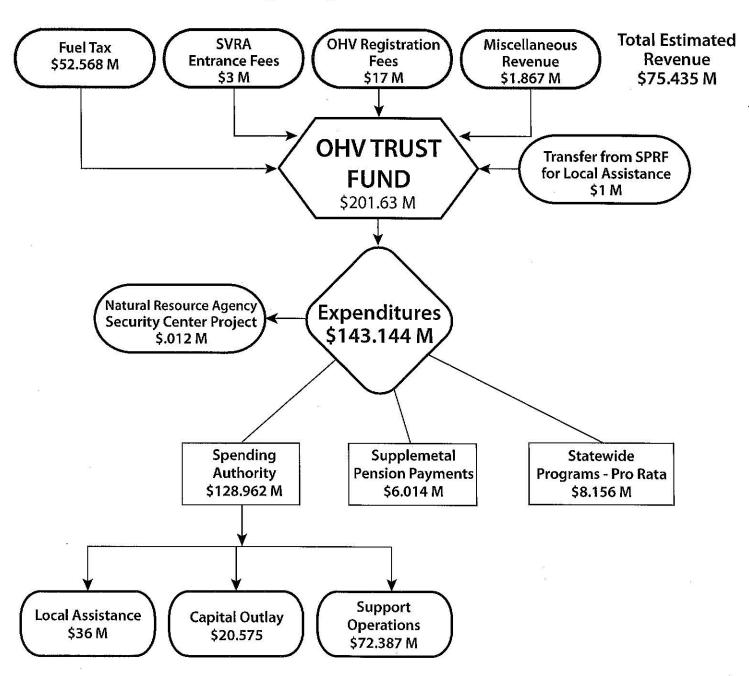
For information only.

Attachments

FY 2020/2021 Budget Chart OHVTF Fund Condition Statement Table

Off-Highway Motor Vehicle Recreation Division Governor's Budget FY 2020/2021

Beginning Balance: \$126.195 M



Ending Balance: \$58.486 M

OHVTF Fund Condition Table*

FY 17-18		FY 15	FY 16	FY 17
Starting Balance	е	93,492	92,730	157056
Revenue		90,039	161,805	81,743
Expense		90,801	97,479	121,326
	Balance	92,730	157,056	117,473
FY 18-19		FY 16	FY 17	FY 18
Starting Balance	е	92,730	198,685	160,858
Revenue		175,115	81,755	81,348
Expenses		81,498	119,582	121,491
	Balance	186,347	160,858	120,715
FY 19-20		FY 17	FY 18	FY 19
FY 19-20 Starting Balance	e	FY 17 198,685	FY 18 161,017	FY 19 127,475
	е			
Starting Balance	e	198,685	161,017	127,475
Starting Balance Revenue	e Balance	198,685 79,267	161,017 80,438	127,475 79,751
Starting Balance Revenue		198,685 79,267 116,935	161,017 80,438 113,980	127,475 79,751 126,702
Starting Balance Revenue Expenses	Balance	198,685 79,267 116,935 161,017	161,017 80,438 113,980 127,475	127,475 79,751 126,702 80,524
Starting Balance Revenue Expenses FY 20-21	Balance	198,685 79,267 116,935 161,017 FY 18	161,017 80,438 113,980 127,475 FY 19	127,475 79,751 126,702 80,524 FY 20
Starting Balance Revenue Expenses FY 20-21 Starting Balance	Balance	198,685 79,267 116,935 161,017 FY 18 191,407	161,017 80,438 113,980 127,475 FY 19 155,929	127,475 79,751 126,702 80,524 FY 20 126,195

^{*} Dollars in thousands

Fiscal year 2018-19 budget information reflects the latest available estimates for this department and/or fund(s). Changes resulting from the final reconciliation of the 2018-19 ending fund balance will be reflected as a prior year adjustment in the 2021-22 Governor's Budget publication.