STATE HISTORICAL RESOURCES COMMISSION DEPARTMENT OF PARKS AND RECREATION

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CAROL ROLAND-NAWI, Ph.D.
.....Executive Secretary

Quarterly Meeting of the
STATE HISTORICAL RESOURCES COMMISSION
Stanley Mosk Library and Courts Building
914 Capitol Mall
Sacramento, California
August 1, 2014
9:00 a.m.
DRAFT

COMMISSIONERS PRESENT

Julianne Polanco, Chair, History Alberto Bertoli, Architecture Elizabeth Edwards Harris, Architectural History Anmarie Medin, Historical Archaeology Rick Moss, Ethnic History (arrived 9:47am) Adrian Praetzellis, Prehistoric Archaeology

COMMISSIONERS ABSENT

Bryan K. Brandes, Vice-Chair, Public Member Marshall McKay, Folklife David Phoenix, Public Member

STAFF PRESENT

Carol Roland-Nawi, Ph.D., State Historic Preservation Officer and Executive Secretary to the Commission
Jenan Saunders, Deputy State Historic Preservation Officer
Kathryn Tobias, Attorney III, California State Parks
Jay Correia, State Historian III, Registration Unit Supervisor
Eric Allison, California Historical Resources Information System Coordinator
William Burg, State Historian II

Draft

Amy Crain, State Historian II
Diane Barclay, Outreach and Communications Coordinator
Twila Willis-Hunter, Executive Secretary

Note: Meeting minutes are a summary and not a verbatim transcription. Audio recordings of each SHRC meeting are available at http://www.ohp.parks.ca.gov/?page_id=21754.

I. CALL TO ORDER

Legal notice having been duly given and a quorum present, the State Historical Resources Commission (Commission) meeting was called to order at 9:12 a.m. by Chair Julianne Polanco. Chair Polanco announced two changes to the agenda: The Cottrell House nomination was moved to Discussion and Action, and the CA-ORA-855 National Register nomination will be heard at the November 7, 2014 State Historical Resources Commission meeting.

II. PLEDGE OF ALLEGIANCE

Chair Polanco led those assembled in the Pledge of Allegiance.

III. INTRODUCTION OF COMMISSIONERS AND STAFF

Chair Julianne Polanco extended a welcome to all present on behalf of the Commission. Chair Polanco also recognized former SHPO, Wayne Donaldson, and City of Sacramento Preservation Director, Roberta Deering, both present in the audience.

The Commissioners introduced themselves. State Historic Preservation Officer (SHPO) Carol Roland-Nawi introduced Office of Historic Preservation (OHP) staff, noting William Burg's recent promotion to Historian II.

IV. WELCOME

Scheduled speaker unable to attend

V. RESOLUTIONS

A. None.

VI. APPROVAL OF April 22, 2014, MINUTES

Commissioner Praetzellis moved to approve the minutes as presented. Commissioner Harris seconded the motion. **Action:** Motion carried unanimously.

VII. COMMISSION AND STAFF REPORTS

A. Chairperson's Report

No Report

B. Executive Secretary's Report

Executive Secretary and State Historic Preservation Officer (SHPO) Roland-Nawi reported that great progress had been made on the Latinos in 20th Century California Historic Context. The final meeting of the Latino Advisory Committee is scheduled for August 13; the committee will finish statements on the Draft with finalization of the document targeted for the end of the year. SHPO Roland-Nawi also noted that letters sent to the legislature asking for their support and help in getting the word out about the Latino Context, had received immediate and positive response from many of the members. Roland-Nawi also mentioned that the interactive webpage for the Latino initiative was available in Spanish as well as English. With regard to communication and outreach, SHPO Roland-Nawi noted that a new, streamlined, and visually appealing version of the Home Page of the OHP website would be rolling out by the end of August. She also reported that the office is working with Cynthia Gomez, Tribal Advisor with the Office of the Governor, to incorporate more tribal information and presence on the OHP website, monthly ePosts, and newsletter. The next issues of the newsletter will focus on tourism, diversity, and, in January of next year, will have an issue dedicated to tribal issues. SHPO Roland-Nawi also gave an update on preservation-related bills working their way through the legislature including AB52 which will add tribal cultural resources to the evaluation sections of CEQA, and AB1999, the state historic tax credit, which is scheduled to be heard mid-August by the Appropriations Committee of the Senate.

VIII. COMMITTEE REPORTS

A. Archaeological Resources Committee – Anmarie Medin, Chair

Commissioner Medin reported that the committee acquired some new members bringing the total to 17 members. The committee continues to work on implementing the goals of the White Papers. The Archaeological Curation working group is identifying collections issues that need to be addressed. The Guidelines working group is working with the OHP on updating the Archaeological Resources Management Reports (ARMR) format.

B. Cultural Diversity Committee – Rick Moss, Chair

No Report.

C. Information Center Procedural Advisory Committee - Adrian Praetzellis, Chair

Commissioner Praetzellis reported that the committee met on June 3rd, at which time they received an update from Eric Allison on the CHRIS Action Plan. The committee plans to meet with the contractor for the CHRIS Service Delivery Model Analysis this month. The committee also received an update and discussed the efforts to develop tribal access policies for CHRIS. Commissioner Praetzellis noted that Eric Allison would speak in greater detail on these items later in today's meeting. Praetzellis also noted that Vice-Chair Bryan Brandes joined the CHRIS Working Group.

Deputy SHPO Jenan Saunders provided additional updates on the Service Delivery Model: the contract is in place with a targeted completion date of January 31, 2015. The contractor will analyze four service delivery models: current number of information centers (10); 2-9 centers; 1 center; or no centers. Approximately 30 stakeholders will be interviewed by the contractor and/or included in focus groups. There will also be discussions with other states to learn how they manage their inventories. Deputy SHPO Saunders offered to send copies of the contract to the Commissioners and also noted that a more formal update on all findings and progress will be presented to the Commissioners at the Commission's November meeting.

D. Modernism Committee - Elizabeth Edwards Harris, Chair

Commissioner Harris reported that the Modernism Committee is meeting monthly; the next meeting will be the Friday after Labor Day (September 5). Two work groups have been created; one will focus on Outreach, specifically how to connect nonprofits throughout the state with each other and with the Modernism Committee. The other group will focus on Integrity, and how it does, or should, apply to modern resources. Plans are underway to hold panel discussions on this topic, one at the California Preservation Foundation Conference, and another during Modernism Week in Palm Springs. The Committee is committed to writing White Papers within the next two years, one paper to formally institutionalize the Modernism Committee, and the other paper to address the issue of integrity. The Committee also is looking for guidance on how to build partnerships and advocacy for the preservation of twentieth century resources on tribal lands.

IX. POWERPOINT PRESENTATION OF CONSENT CALENDAR PROPERTIES

Jay Correia, State Historian III/Registration Unit Supervisor; Amy Crain, State Historian II; William Burg, State Historian II; Guest: Christopher Corey, Associate State Archaeologist, Division of Archaeology, History and Museums

X. CONSENT CALENDAR*

- A. National Register of Historic Places, New Nominations
 - Sacramento City Cemetery Sacramento, Sacramento County National Level of Significance
 - 2. C.W. Swain House lone, Amador County Local Level of Significance
 - 3. Michael White Adobe San Marino, Los Angeles County Local Level of Significance
 - 4. Burr House San Francisco, San Francisco County Local Level of Significance
 - 5. Forum Inglewood, Los Angeles County Local Level of Significance
 - The National-State Park Cooperative Program and the Civilian Conservation Corps in California State Parks 1933-1942 Multiple Property Submission Multiple Counties State Level of Significance
 - Morro Bay State Park Trailer and Tent Campground (CCC in CA State Parks MPS)
 Morro Bay, San Luis Obispo County Local Level of Significance
 - 8. Historic Resources of Big Basin Redwoods State Park Multiple Property Submission
 Boulder Creek vicinity, Santa Cruz County
 State Level of Significance
 - Lower Sky Meadow Residential Area Historic District (Big Basin Redwoods MPS)
 Boulder Creek, Santa Cruz County
 State Level of Significance

B. California Historical Landmarks, New Nominations

- Bridgeport Historic District (CHL #0390 Update)
 South Yuba River State Park, Penn Valley, Nevada County
- 2. Tomo-Kahni Tehachapi vicinity, Kern County
- 3. The Mystery Spot Santa Cruz, Santa Cruz County

Chair Polanco read aloud the rules and procedures by which the Commission reviews and votes on the National Register of Historic Places and California Historical Landmarks nominations.

Commissioner Harris moved to approve the Consent Calendar as presented. Commissioner Moss seconded the motion. **Action**: Motion carried unanimously.

Shannon Ferguson, Chattel, Inc. thanked the Commission for their support of the Burr House nomination, and thanked staff for their assistance.

Christine Lazzaretto, Historic Resources Group, thanked the Commission for their vote. She also thanked Tim Brandt and Amy Crain for their help with the Forum nomination process and the tax credit process.

Break: 10:20-10:30 a.m.

XI. CALIFORNIA REGISTER OF HISTORICAL RESOURCES NATIONAL REGISTER OF HISTORIC PLACES DISCUSSION AND ACTION ITEMS

Chair Polanco explained the process and time limits for public comments and rebuttals regarding the action items.

- A. California Register of Historical Resources, New Nominations
 - Cottrell House
 La Jolla, San Diego County
 Local Level of Significance

William Burg of the OHP read the Staff report, noting difficulties with the nomination as submitted due to discrepancies with regard to the property boundaries and parcels stipulated in the nomination.

Diane Kane, applicant, addressed the Commission. Ms. Kane asked that a portion of the staff report be read again, in which the noted difficulties

regarding the nomination were outlined. She expressed a desire for more clarity on the issues. Scott Moorjian representing the owners, who are in opposition of the nomination, also expressed a desire for clarity regarding issues outlined in the staff report. Chair Polanco suggested that Ms. Kane and Mr. Moorjian take some further discussion time with Staff, outside the meeting chambers, while the Commission listened to the presentation of the next discussion and action item. Both Ms. Kane and Mr. Moorjian agreed and joined William Burg outside the meeting chambers.

Following discussions held outside the meeting chambers, Ms. Kane came before the Commission again, later in the meeting, and stated her decision to withdraw the Cottrell House nomination in order to conduct further research and work out boundaries that would be agreeable to all. Mr. Moorjian expressed his concurrence with the withdrawal. The nomination will be brought forward again at the Commission's November meeting.

- B. National Register of Historic Places, New Nominations
 - Luiseño Ancestral Origin Landscape Temecula vicinity, Riverside County Local Level of Significance

Chair Polanco disclosed that she had conversations with Jared Pfeiffer, and Chris Mowrer of California Strategies regarding this nomination. SHPO Roland-Nawi, and Deputy SHPO Saunders also disclosed that they had conversations with Chris Mowrer.

Paul Macarro, Pechanga Reservation, spoke in support of the nomination. He addressed the social, cultural, and spiritual significance and integrity of the ancestral origin area, using a PowerPoint presentation to highlight landscape features directly tied to creation events and stories. He emphasized the historic and pre-historic connections between the Pechanga/Luiseño people and this ancestral landscape.

Myra Masiel-Zamora spoke next, also in support. She told Pechanga/Luiseño creation stories that detailed the development and interrelatedness of the land, people, animals and plants that arose from the Ancestral Origin Landscape.

Doug Higgins, Regency Properties of Temecula and La Jolla, spoke in opposition of the nomination. They are disputing the one square mile area of the ancestral land, where the Regency properties are located. Mr. Higgins pointed out that this area is highly developed, no longer natural like the rest of the nominated area, and is bisected by the I-15 highway. He argued that the highly developed eastern portion of the ancestral lands no longer retains integrity and therefore should be exempted from the nomination.

Sean DeBurgh, Cote Cole LLP on behalf of Paulson Manufacturing, spoke next, also in opposition. He stated that his client, like all of the opponents, respects the cultural and historical importance of the area to the Pechanga. However, he contended that the area to the east of I-15 no longer retains integrity and should not be included in the nomination.

Holly Bierman, Senior Counsel, San Diego Gas and Electric (SDG&E), also spoke in opposition. She stated that SDG&E was not challenging the validity of the nomination, but opposed inclusion of the area where the gas pipelines are located. She argued that historic designation of that area would limit SDG&E's ability to maintain the pipelines and provide service to customers in the area.

Rick Chiapa, Southern California Gas Company, concurred with Ms. Bierman's statements. He provided detailed description of the gas lines and the work that needed to be done to keep the line operational. He argued that they could not afford delays due to historic designation issues.

Michelle Fahley, Deputy General Counsel for the Pechanga, spoke in rebuttal of the opposition. She maintained that the disputed eastern portion of the ancestral land does retain integrity. Ms. Fahley read from NPS Bulletin 38 regarding Traditional Cultural Properties (TCP), which notes, in part, that a TCP may retain cultural significance even though it has been substantially altered. Ms. Fahley stated that designation does not stop development but requires it to provide safeguards where TCP resources are involved.

Doug Higgins responded to the rebuttal, arguing that the Pechanga have indicated they would not be open to mitigation if development requests are put forward, hence designation would hamper the ability to do business as needed.

Time having expired, the public comment session was closed. Commissioners then spoke.

Commissioner Harris asked staff to comment on the isolated archaeological resources that opponents stated were not eligible for the California Register. Amy Crain of the OHP responded that a District is evaluated as a unified entity; there is no requirement that individual elements in a district be considered individually eligible; they are considered an interrelated group of resources. Commissioner Harris then asked the Pechanga applicants why the site of a village, now a housing development, was excluded from their nomination. Paul Macarro explained that the excluded village was the final village from which the Pechanga were removed. The nomination does include the village site, Táavishpa, to which the Pechanga were moved and which is central to the Pechanga origin stories and the Ancestral Origin Landscape.

Commissioner Praetzellis addressed the issue of integrity, pointing out that when determining the integrity of a TCP, look to the experts who are the living community that uses and values the TCP, in this case the Pechanga. If the TCP experts believe that integrity is solid enough to have significance for designation, then it does. Commissioner Praetzellis expressed his support for the nomination. Commissioner Medin concurred with Commissioner Praetzellis' position.

Commissioner Bertoli asked staff if any archaeological resources were identified within the evaluated area. Amy Crain confirmed that several archaeological sites were included among the contributing resources detailed in the nomination and taken into consideration of the landscape as a whole.

Chair Polanco asked Staff to speak to the scholarly information that was in the nomination and contributed to determination. Amy Crain stated that a National Register bulletin regarding boundaries, and those of TCPs specifically, instructed that boundaries should be selected that encompass the area associated with traditional uses or practices, and then document the factors that were part of the boundary justification. Ms. Crain confirmed that the nomination preparer had done this appropriately.

Commissioner Praetzellis moved that the Commission determine that the Luiseño Ancestral Origin Landscape meets National Register criteria A, B, C, and D, at the local level of significance, and that procedural requirements of the nomination process have been met. Commissioner Medin seconded. **Action:** Motion carried unanimously.

XII. NATIONAL REGISTER OF HISTORIC PLACES Progress Report

Chair Polanco updated the Commission on the various properties that had been listed in the National Register since the last meeting of the Commission, as noted in the meeting agenda.

XIII. PUBLIC COMMENTS

None.

XIV. COMMISSION DISCUSSION AND ACTION ITEMS

A. California Historical Resources Information System (CHRIS) Update and Electronic Fee Structure Update

Eric Allison, CHRIS Coordinator at the OHP, gave an update on the latest activity with regard to the CHRIS Information Center (IC) Electronic Fee Structure, noting that the Northwest and South Central Coastal Information

Centers (SCCIC) accounted for the bulk of the reported shapefile sales under the current fee structure. These sales numbers do not include the South Coastal Information Center. There has been a significant uptick in recent shapefile sales at the SCCIC. Shapefile fees have been the most discussed element of and are the most significant cost item on the fee structure. Deputy SHPO Jenan Saunders read from the CHRIS Delivery Services Analysis contract where the contract calls for an analysis of the IC fee structure. That analysis will be completed by January 2015, but Deputy SHPO Saunders will provide a progress update regarding the fee analysis, at the SHRC's November 7, 2014 meeting.

Mr. Allison also reported that digital conversion of all of the ICs is progressing. Some of the scheduled conversion work will be funded by ICs, some will be funded by OHP. All of the ICs will be using the same data/GIS application soon, and Mr. Allison acknowledged the work by the Northwest Information Center in developing this application. The conversion process may take longer to complete than the targeted finish date of April 2015, due to challenges that arise, such as funding. Regarding the Inventory Assessment of ICs, Mr. Allison said that he should have draft reports of that assessment available by September.

B. California Historical Resources Native American Access Policy

Jenan Saunders, Deputy SHPO, provided an update on efforts to develop tribal access policies for the CHRIS resources. She reported that the OHP is engaging in a consultation process with both federally and non-federally recognized tribes, with the intent to work in partnership with the tribes in creating the policy or policies. The OHP has consulted with State Parks Tribal Liaison, Kathie Lindahl, and with the Governor's Tribal Advisor, Cynthia Gomez, to seek their expertise and advice on how to proceed. Meetings with the tribes are scheduled to begin in the fall and will continue until a policy or policies can be achieved. The OHP is going into the meetings with an open mind with regard to what shape these policies should take. OHP will be inviting ICPAC members to the meetings.

XV. COMMISSIONERS' COMMENTS

Commissioner Bertoli expressed his desire that the Committee meet in Room 500 again as it is conducive to the business and purpose of the Committee. He asked that a better sound system be acquired, so as to ensure all speakers will be heard clearly. Chair Polanco concurred.

Chair Polanco commended SHPO Roland-Nawi and her staff for continuing to bring items to the Commission that are thought-provoking and generate good discussion and application of principals.

Date

XVI. ADJOURNMENT

Chair Polanco adjourned the regular meeting of the Commission at 12:12 p.m.

Respectfully submitted,

Carol Roland-Nawi, Ph.D.

State Historic Preservation Officer

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